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NEW ZEALAND COMPLEMENTARY PROTECTION DECISIONS

This table is current to 31 August 2021

Shaded cases are precedents.

The decisions are organised in reverse chronological order, from January 2017 onwards. Decisions from previous years are archived on the Kaldor Centre website.

There is sometimes a delay in the publication of decisions so it is prudent to check back through the tables for updates.

Case	Decision date	Relevant paras	Comments
CK (Philippines) [2021] NZIPT 801886 (Unsuccessful)	23 June 2021	52–57	<p>The Tribunal concluded that the appellants were neither refugees nor protected persons within the meaning of the CAT or the ICCPR. In the refugee context, the Tribunal noted that it had not been established that the Philippines police would be unwilling or unable to provide the mother appellant with protection from threats or acts of violence. The Tribunal observed that, with respect to each of a number of incidents occurring in 2019, the Philippines police took reports from the family, advised the family to install CCTV cameras, attended at the house, and appeared to have taken some steps to investigate, although they appeared to have had little in the way of leads to follow up on. There was no basis upon which to find that the police would fail to discharge their duty to investigate in the future, should there be any resumption of the threats amounting to a breach of the appellants’ rights under ICCPR Article 26. There was also no evidence before the Tribunal that the appellants would be unable to access state protection from any harm they apprehended.</p>
HF (Sri Lanka) [2021] NZIPT 801855 (Successful)	18 June 2021	83 (refugee context), 95–102 (ICCPR context)	<p>The Tribunal concluded that none of the appellants (a husband and wife and their children) were refugees and that the wife and children were not protected persons within the meaning of the CAT or the ICCPR. The Tribunal recognised, however, that the husband was a protected person within the meaning of the ICCPR. In the earlier refugee context, the Tribunal had found that there was a real chance of the husband being arbitrarily killed in Sri Lanka by “AA” or his associates, contrary to the</p>

			<p>husband's rights under ICCPR Article 6. This plainly amounted to serious harm for the purposes of the assessment of being persecuted. In the ICCPR context, the Tribunal repeated that the husband had a well-founded fear of being persecuted if he were to return Sri Lanka. The harm anticipated included potential breaches of his right to security of the person and his right to be free from arbitrary deprivation of life under ICCPR Articles 6 and 9. As such, the Tribunal was satisfied that there were substantial grounds for believing that the husband faced arbitrary deprivation of his life at the hands of "AA", or at his instigation, if he were to return to Sri Lanka. There were substantial grounds for believing that he would be in danger of being subjected to arbitrary deprivation of life or cruel treatment if deported from New Zealand. Accordingly, the Tribunal was satisfied that the husband appellant was entitled to be recognised as a protected person.</p>
<p>HE (Sri Lanka) [2021] NZIPT 801838 (Successful)</p>	17 June 2021	123–133	<p>The Tribunal concluded that the husband and wife appellants were refugees but not protected persons within the meaning of the CAT or the ICCPR (since they did not require protection under these instruments due to the <i>Refugee Convention's</i> prohibition on refoulement). In determining that the appellants were refugees, the Tribunal noted that their profile, combined with the wife's family history of suspected LTTE support, meant it was likely that, upon return to Sri Lanka, or at some point after, the couple would come to the attention of the authorities. The Tribunal was satisfied that there was a real chance that both the husband and wife would be subjected to serious harm in the form of torture or other physical mistreatment constituting cruel, inhuman, or</p>

			degrading treatment in breach of ICCPR Article 7 and the CAT.
DU (Bangladesh) [2021] NZIPT 801877 (Unsuccessful)	16 June 2021	89 (refugee context), 111–112 (CAT context), 117 (ICCPR context)	The Tribunal concluded that the appellant was neither a refugee nor a protected person within the meaning of the CAT or the ICCPR. In the refugee context, the Tribunal did accept that, if the appellant returned to his village in the Chittagong region of Bangladesh, he faced a real chance of suffering serious physical harm in breach of the right to be free from cruel, inhuman, or degrading treatment under ICCPR Article 7. His fear of being persecuted in that part of the country was well-founded. The Tribunal, however, went on to find that an internal protection alternative was available to the appellant ([105]). In the CAT context, the Tribunal noted that nothing in the available material suggested that any severe pain or suffering the appellant might suffer would be inflicted by or at the instigation of or with the consent or acquiescence of a public official or other person acting in an official capacity. The Tribunal observed further that, even if the appellant were at such risk in his village, for reasons given earlier in relation to the refugee limb of the enquiry, the Tribunal was satisfied that he had an internal protection alternative available to him. Likewise, in the ICCPR context, the Tribunal accepted that, if the appellant were to return to his village, there were substantial grounds for believing that he would be in danger of cruel, inhuman, or degrading treatment or punishment or arbitrary deprivation of life but, for reasons given earlier, the appellant had an internal protection alternative.
HU (Fiji) [2021] NZIPT 801875 (Unsuccessful)	20 May 2021	54 (refugee context), 82 (ICCPR context)	The Tribunal concluded that the appellant was neither a refugee nor a protected person within the meaning of the CAT or the ICCPR. In the ICCPR context, the Tribunal

			accepted that the appellant might suffer a diminution in her standard of living in Fiji if returned there. The Tribunal, however, cautioned that a lower standard of living is not, of itself, “treatment” within the meaning of section 131 and referred to previous Tribunal authority that held that, generally, socio-economic deprivation arising from general policy and/or conditions in the receiving country does not constitute cruel, inhuman, or degrading treatment, because there is no relevant “treatment” of the appellant for which the state can be held accountable. (See also [54] for similar observations in the refugee context.)
BA (Nigeria) [2021] NZIPT 801846 (Successful)	11 May 2021	96–98	The Tribunal concluded that the appellant was a refugee but not a protected person within the meaning of the CAT or the ICCPR (since he did not require protection under these instruments due to the <i>Refugee Convention’s</i> prohibition on refoulement). In the refugee context, the Tribunal indicated its satisfaction that, on a return to X city (name confidential), there was a real chance that the appellant would be seriously physically harmed or killed. This would amount to an interference with his right to freedom of religion under ICCPR Article 18 and constitute a violation of the right under ICCPR Article 6 to be free from arbitrary deprivation of life. This amounted to a well-founded fear of being persecuted.
BU (Turkey) [2021] NZIPT 801776 (Successful)	7 May 2021	89–100 (wife appellant), 101–104 (husband and daughter appellants)	The Tribunal concluded that the appellants were refugees but not protected persons within the meaning of the CAT or the ICCPR (since they did not require protection under these instruments due to the <i>Refugee Convention’s</i> prohibition on refoulement). In the refugee context, in setting out the relevant international human rights instruments, the Tribunal referred to ICCPR Articles 7, 9, and 19.

			<p>In determining that the wife appellant was a refugee, the Tribunal noted that she had published academic writings about Turkish politics and she had pro-Gülenist political opinions and past associations with Gülenist movement institutions and supporters. The Tribunal found that there was a real chance that, if the wife returned to Turkey on a long-term basis, she would be treated in a manner that breached her rights to freedom of expression, to liberty and security of the person, to be treated with humanity and dignity upon the deprivation of her liberty, and not to be subjected to cruel, inhuman, or degrading treatment or punishment. Taken cumulatively, these breaches of the wife’s rights would constitute serious harm. It followed that she had a well-founded fear of being persecuted in Turkey.</p> <p>In determining that the husband and daughter appellants were refugees, the Tribunal found that there was a real chance of the husband and daughter being subjected to cruel, inhuman, or degrading treatment or punishment in Turkey.</p>
AD (Hong Kong) [2021] NZIPT 801884 (Successful)	4 May 2021	83–89	The Tribunal concluded that the appellant was a refugee but not a protected person within the meaning of the CAT or the ICCPR (since she did not require protection under these instruments due to the <i>Refugee Convention’s</i> prohibition on refoulement). In determining that the appellant was a refugee, however, the Tribunal found that she faced a real chance that her right to freedom of expression and right to freedom of belief would be breached in violation of ICCPR Articles 18 and 19 to the level of serious harm. Further, she faced a real chance of being subjected to arbitrary arrest and detention and to

			cruel, inhuman, or degrading treatment or punishment in violation of ICCPR Articles 7 and 9, also constituting serious harm.
AK (Chile) [2021] NZIPT 801809 (Unsuccessful)	30 April 2021	123–124	The Tribunal concluded that the appellant was neither a refugee nor a protected person within the meaning of the CAT or the ICCPR. In the CAT context, however, the Tribunal considered an argument advanced by the appellant that the refugee and protection officer below (and, by extension, the Tribunal) should have taken into account all relevant considerations in determining whether the appellant was a protected person, including the existence of a consistent pattern of gross, flagrant, or mass violations of human rights, as required by section 130(5) of the <i>Immigration Act 2009</i> (NZ). The appellant argued that an attempt by the Chilean authorities to silence her—by intimidation short of physical injury, detention, or murder—would be a breach of her right to freedom of expression. In rejecting this argument, the Tribunal observed that even if the available evidence demonstrated a consistent pattern of gross, flagrant, or mass violations of human rights, the argument that any attempt to silence the appellant’s freedom of expression had relevance to the question of protected person status was misconceived. This was because, in the Tribunal’s view, it is unlikely that not permitting someone to speak up in itself would constitute “severe pain and suffering” as required to meet the definition of torture under section 130(5).
AX (Nigeria) [2021] NZIPT 801849 (Unsuccessful)	30 April 2021	94, 124, 128, 135, 137	The Tribunal concluded that the appellants were neither refugees nor protected persons within the meaning of the CAT or the ICCPR (noting that Nigeria and Brazil were their two countries of nationality), although the husband had a well-founded fear of being persecuted in Nigeria.

			<p>In the refugee context, the Tribunal observed that the husband appellant had established the requisite real chance of harm if he returned to Lagos (Nigeria), such harm arising from breaches of his human rights, including his rights under ICCPR Articles 6 and 7 to be free from arbitrary deprivation of life and, inasmuch as he might be severely beaten or else forced to rejoin the ‘cult’, from cruel, inhuman, or degrading treatment or punishment. The Tribunal was satisfied that the severity of harm would reach the required threshold of ‘serious’.</p> <p>In the cases of the appellant children, the Tribunal noted that bullying of any kind is reprehensible, with racial bullying being particularly so, and that, taking into account their status as children, such racial bullying constituted degrading treatment contrary to their rights under ICCPR Article 7. Equally concerning was the failure of the school to provide support and a safe environment for the children. Having said that, if the family were to return to Brazil immediately, there was no expectation that the children would attend the same school and the risk of them encountering the children who bullied them in the past was so low as to be negligible. Whether there would be bullying at a different school and whether that school, too, would fail to provide support and a safe environment was no more than speculative. It did not rise to the level of a real chance.</p> <p>In the context of the CAT, the Tribunal noted that the evidence did not establish substantial grounds for believing that any of the appellants would be in danger of being subjected to torture if deported from New Zealand</p>
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EV (Iran) [2021] NZIPT 801820 (Successful)	22 April 2021	71–77, 78–87	<p>The Tribunal concluded that the appellant was a refugee but not a protected person within the meaning of the CAT or the ICCPR (since she did not require protection under these instruments due to the <i>Refugee Convention's</i> prohibition on refoulement). In determining that the appellant was a refugee, however, the Tribunal observed that the appellant already had received adverse attention from the Iranian authorities for her failure to conform to the dress code and associating with men not related to her. Such attention had breached her right under ICCPR Article 18 to manifest her thought, conscience, and belief and her right to hold and express opinions under ICCPR Article 19. The appellant, in theory, would have the option of concealing her true beliefs in order to avoid interest from the state security authorities. However, the appellant was not required in the refugee and protection sphere to dissemble or hide her beliefs to avoid serious harm. Further, she would still be required to carry</p>

			documentation which identified her as Muslim, to declare herself to be Muslim when asked, and to observe Islamic customs and practices whenever she was under any degree of public or official scrutiny. Recalling that ICCPR Article 18(1) encompasses the right to not manifest any religion or belief, the Tribunal noted that her right to freedom of religion under ICCPR Article 18(2) would be breached on a sustained and ongoing basis. Finally, the Tribunal found that the state-sanctioned treatment that the appellant would endure as a woman, and as someone who had renounced Islam, would reach a sufficient severity to breach ICCPR Article 7 and constitute cruel, inhuman, or degrading treatment. (For completeness, the Tribunal also referred to, but did not appear to find a potential breach of, ICCPR Article 9.)
AL (Thailand) v Immigration and Protection Tribunal (removed) [2021] NZHC 810 (Unsuccessful)	14 April 2021	35	The Court dismissed an application for leave to appeal a decision of the NZIPT finding that AL was not entitled to refugee or protected person status. The applicant argued that the Tribunal below (a) made two key factual errors that amounted to an error of law, and (b) failed to afford AL the benefit of the doubt when assessing whether there existed a real risk of serious harm arising from AL potentially being denied his essential heart medication if he were imprisoned upon being returned in Thailand. The Court rejected both bases for seeking leave to appeal but nonetheless accepted in principle that, if there was a real risk AL would be deprived of his essential medication while imprisoned, he would be afforded protected person status.
DN (Bangladesh) [2021] NZIPT 801827 (Successful)	13 April 2021	68–71	The Tribunal concluded that the appellant was a refugee but not a protected person within the meaning of the CAT or the ICCPR (since he did not require protection under

			these instruments due to the <i>Refugee Convention</i> 's prohibition on refoulement). In determining that the appellant was a refugee, however, the Tribunal observed that the appellant faced a real chance of facing physical mistreatment in detention in Bangladesh constituting cruel, inhuman or degrading treatment in breach of ICCPR Articles 7 and 10 (the right for persons deprived of their liberty to be treated with humanity and respect for the inherent dignity of the human person).
GZ (Sri Lanka) [2021] NZIPT 801744 (Successful)	31 March 2021	68–69	The Tribunal concluded that the appellant was a refugee but not a protected person within the meaning of the CAT or the ICCPR (since he did not require protection under these instruments due to the <i>Refugee Convention</i> 's prohibition on refoulement). In determining that the appellant was a refugee, however, the Tribunal observed that, given his personal and family background, there was a real chance that, if returned to Sri Lanka, the appellant could be subject to physical harm during interrogation, of sufficient seriousness amounting to torture, as defined in CAT Article 1(1), or cruel, inhuman or degrading treatment or punishment, in breach of ICCPR Article 7.
EU (Iran) [2021] NZIPT 801812 (Successful)	30 March 2021	67–72, 75–82	The Tribunal concluded that the appellant was a refugee but not a protected person within the meaning of the CAT or the ICCPR (since she did not require protection under these instruments due to the <i>Refugee Convention</i> 's prohibition on refoulement). In determining that the appellant was a refugee, however, the Tribunal observed that, if the appellant returned to Iran and was open about her atheist views, she faced ongoing risks of arrest, detention, and mistreatment. This would breach her right to be free from cruel, inhuman, or degrading treatment (ICCPR Article 7) and the right to be free from arbitrary arrest or detention (ICCPR Article 9). She also would be

		<p>subject to widespread discrimination in employment and wider society. The appellant already had a record of warnings from her previous employer and had lost her job because of entrenched discriminatory practices against women. If she were open about her religious beliefs, it was likely she would be unable to find employment in the tertiary education sector or other employment commensurate with her education and experience. Such acts amounted to an impermissible limitation on the appellant's right under ICCPR Article 18 to manifest her thought, conscience and belief.</p> <p>Further, the Tribunal noted that the appellant also would be at risk of arrest or other harm if she did not restrict her views on women and their place in society, a breach of her right to hold and express opinions under ICCPR Article 19. As a non-married, openly atheist woman, she would be subject to religious and gender-based discrimination in most aspects of life. She would receive no support from her religious family, who would likely ostracise her, unable to accept her non-Muslim beliefs. Country information made it clear that she could not expect any effective state protection from the harm she faced.</p> <p>Finally, the appellant previously concealed her true beliefs while living in Iran so she could obtain and maintain her employment and avoid interest from the state security authorities. If she was to do this again, she would still be required to carry documentation which identified her as Muslim, to declare herself to be Muslim when asked, and to observe Muslim customs and practices whenever she was under any degree of public</p>
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			or official scrutiny. In any education or workplace environment in which she could be involved, she effectively would be coerced on an ongoing basis into concealing her atheist beliefs out of fear of being potentially treated as an apostate. Her right to freedom of religion under ICCPR Article 18(2) would be breached on a sustained and ongoing basis. The effects of such a lifestyle would be psychologically and emotionally damaging. Moreover, maintaining the facade of being a Muslim would expose the appellant to the likelihood of a forced marriage by her family, a clear breach of her right to marry with consent under ICCPR Article 23(3).
GH (China) [2021] NZIPT 801832 (Successful)	22 March 2021	109, 110–118	The Tribunal concluded that the appellants were refugees but not protected persons within the meaning of the CAT or the ICCPR (since they did not require protection under these instruments due to the <i>Refugee Convention's</i> prohibition on refoulement). In determining that the appellants were refugees, the Tribunal accepted that, if returned to China, one response of the appellants could be to cease to preach and proselytise and also suppress their practise and study of Christianity, in order to avoid detection and mistreatment by the authorities. The Tribunal emphasised, however, that the appellants could not be required to refrain from the exercise of a non-derogable human right, such as the right to manifest thought, conscience and belief as provided for in ICCPR Article 18, in order to remove or reduce the risk of being subjected to serious harm. (For completeness, the Tribunal also referred to, but did not appear to find a potential breach of, ICCPR Articles 7 and 9.)
ET (Iran) [2021] NZIPT 801829 (Successful)	19 March 2021	60–65, 66–71	The Tribunal concluded that the appellant was a refugee but not a protected person within the meaning of the CAT or the ICCPR (since she did not require protection under

			these instruments due to the <i>Refugee Convention's</i> prohibition on refoulement). In determining that the appellant was a refugee, however, the Tribunal observed that the appellant's right to freedom of religion under ICCPR Article 18(2) would be breached on a sustained and ongoing basis if returned to Iran. Further, it was impermissible to require the appellant to conceal her conversion to Christianity solely to avoid persecution. (For completeness, the Tribunal also referred to, but did not appear to find a potential breach of, ICCPR Article 19.)
DL (Bangladesh) [2021] NZIPT 801791 (Successful)	12 March 2021	88–99	The Tribunal concluded that the appellant was a refugee but not a protected person within the meaning of the CAT or the ICCPR (since he did not require protection under these instruments due to the <i>Refugee Convention's</i> prohibition on refoulement). In determining that the appellant was a refugee, however, the Tribunal observed that there existed a real chance that the appellant would be identified and detained by the authorities upon arrival in Bangladesh, or within a short time thereafter (as it was likely he would continue to draw attention to things he believed were wrong, which would be seen as anti-government). The Tribunal noted that the appellant should not be required to suppress his political opinions, contrary to his right to freedom of expression under ICCPR Article 19, simply to avoid harm. Further, the torture and mistreatment of detainees in custody was common, and prisons were overcrowded and lacked sanitation. As a result, in addition to a breach of a right to be free from arbitrary arrest and detention (ICCPR Article 9), the appellant also would be at risk of cruel, inhuman, and degrading treatment (ICCPR Article 7) and

			of not being treated with humanity and respect while in detention (ICCPR Article 10).
AF (Lebanon) [2021] NZIPT 801775 (Successful)	5 March 2021	53–60	The Tribunal concluded that the appellant was a refugee but not a protected person within the meaning of the CAT or the ICCPR (since she did not require protection under these instruments due to the <i>Refugee Convention</i> 's prohibition on refoulement). In determining that the appellant was a refugee, however, the Tribunal found that there existed a real, as opposed to a remote or speculative, chance of serious harm to the appellant in the form of a physical attack should she return to Lebanon. The Tribunal noted in particular that such an attack would be a consequence of her exercise of her right to freedom of thought, conscience and religion, and that it would breach her right to be free from cruel, inhuman, or degrading treatment or punishment pursuant to ICCPR Article 7 and her right to freedom of thought, conscience, and religion pursuant to ICCPR Article 18. (For completeness, the Tribunal also referred to, but did not appear to find a potential breach of, the right to life in ICCPR Article 6.)
GT (Sri Lanka) [2021] NZIPT 801746 (Successful)	4 March 2021	114–127	The Tribunal concluded that the appellant was a refugee but not a protected person within the meaning of the CAT or the ICCPR (since he did not require protection under these instruments due to the <i>Refugee Convention</i> 's prohibition on refoulement). In determining that the appellant was a refugee, however, the Tribunal observed that a campaign of intimidation and harassment of the appellant (including threatening him directly with harm then visiting his shop with others to make him feel that harm was imminent) would constitute an ongoing 'arbitrary or unlawful interference' with his privacy, family, and home under ICCPR Article 17 ([119], [124]). The Tribunal concluded that such threats also amounted

			to cruel, inhuman, and degrading treatment in breach of his right to be free from such interference by virtue of ICCPR Article 7. For him, the serious harm arose not from the possibility that the threat of violence necessarily would be carried out, but from the impact that living with an ongoing fear of physical harm would have on his mental health, as the appellant suffered from severe pre-existing mental health issues ([124]). (For completeness, the Tribunal also referred to the right to marry, and the right not to be forced to marry, in ICCPR Article 23 but did not appear to find that either/both of these rights would be breached in the appellant's case.)
GS (Sri Lanka) [2021] NZIPT 801685 (Successful)	1 March 2021	68–70	The Tribunal concluded that the appellant was a refugee but not a protected person within the meaning of the CAT or the ICCPR (since he did not require protection under these instruments due to the <i>Refugee Convention's</i> prohibition on refoulement). In determining that the appellant was a refugee, however, the Tribunal observed that the appellant was likely to endure physical mistreatment in breach of his rights under CAT Article 1 and ICCPR Article 7 ([69]).
GF (China) [2021] NZIPT 801717 (Successful)	24 February 2021	63, 66–70	The Tribunal found that the appellant was a refugee within the meaning of the Refugee Convention, but that he was not a protected person within the meaning of the CAT or the ICCPR. Relevantly, however, with respect to the claim under the Refugee Convention, the Tribunal referred to ICCPR Articles 7, 9(1), 18(1)–(3), and 19(1)–(2). The Tribunal noted that there was a real chance that the appellant would be subjected to arbitrary arrest, detention, and trial on serious charges arising from his importation of Christian books in China (at [66]). The Tribunal also observed (at [67]):

			<p>if returned to China, one response of the appellant could be to cease to import the Bible and other Christian books, and also suppress his practise and study of Christianity, in order to avoid detection and mistreatment by the authorities. However, an appellant cannot be required to refrain from the exercise of a non-derogable human right, such as the right to manifest thought, conscience and belief as provided for in Article 18 of the ICCPR or freedom of expression in Article 19, in order to remove or reduce the risk of being subjected to serious harm. The Tribunal notes that both Articles 18 and 19 permit limitations necessary to protect specified aims such as public morality, public order and safety, and national security. However, the banning of Christian material of the kind being imported by the appellant cannot sensibly be regarded as being necessary to protect any of these claims.</p> <p>Further, the Tribunal was satisfied that the appellant's freely chosen work as a seller of books had become intimately connected with his faith and that he was being unfairly deprived of his right to work as he chooses (at [69]).</p> <p>Viewed cumulatively, the Tribunal was satisfied that there was a real chance that the appellant would suffer serious harm arising from a breach of these rights ([70]).</p>
KM (India) [2021] NZIPT 801814 (Unsuccessful)	16 February 2021	107	The Tribunal found that the appellant was neither a refugee within the meaning of the Refugee Convention nor a protected person within the meaning of the CAT or

			<p>the ICCPR. The appellant’s refugee claims had failed and, with respect to his claim under the CAT and ICCPR, he did not advance any evidence of a prospective risk of harm other than the evidence relied upon in connection with his refugee claim. Relevantly, with respect to the claim under the ICCPR, the Tribunal also affirmed as a matter of principle that (at [107]):</p> <p style="padding-left: 40px;">the level of harm inherent in cruel, inhuman or degrading treatment is no less than that required for recognition as a refugee – that is to say, serious harm. See, in this regard, the discussion in AC (Syria) [2011] NZIPT 800035 at [70]–[86], notably the reliance on Taunoa v Attorney-General [2007] NZSC 70, [2008] 1 NZLR 429.</p>
<p>DB (South Africa) [2021] NZIPT 801763 (Successful)</p>	11 February 2021	74–75	<p>The Tribunal found that the appellant was a refugee within the meaning of the Refugee Convention, but that he was not a protected person within the meaning of the CAT or the ICCPR. Relevantly, with respect to the claim under the Refugee Convention, the Tribunal noted (at [74]–[75]):</p> <p style="padding-left: 40px;">[74] Because of the appellant’s particular characteristics, including his past history of trauma, current mental health difficulties and lack of coping skills, the Tribunal is satisfied that a xenophobic attack on him, in which he would be physically harmed and potentially killed, would constitute serious harm, in the form of cruel, inhuman degrading treatment or arbitrary deprivation of life, in breach of Articles 6 and 7 of</p>

			<p>the ICCPR.</p> <p>[75] In terms of state protection, country information confirms that police and state officials fail to respond effectively to xenophobic violence.</p>
<p>HP (Fiji) [2021] NZIPT 801828 (Unsuccessful)</p>	4 February 2021	73	<p>The Tribunal found that the appellant was neither a refugee within the meaning of the Refugee Convention nor a protected person within the meaning of the CAT or the ICCPR. The appellant’s refugee claims had failed and, with respect to his claim under the CAT and ICCPR, he did not advance any evidence of a prospective risk of harm other than the evidence relied upon in connection with his refugee claim. Relevantly, with respect to the claim under the ICCPR, the Tribunal also affirmed as a matter of principle that (at [73]):</p> <p>the level of harm inherent in cruel, inhuman or degrading treatment is no less than that required for recognition as a refugee — that is to say, serious harm. See, in this regard, the discussion in AC (Syria) [2011] NZIPT 800035, at [70]–[86], notably the reliance on Taunoa v Attorney-General [2007] NZSC 70, [2008] 1 NZLR 429.</p>
<p>DZ (Pakistan) [2021] NZIPT 801669 (Unsuccessful)</p>	29 January 2021	85, 92	<p>The Tribunal found that the appellant was neither a refugee within the meaning of the Refugee Convention nor a protected person within the meaning of the CAT or the ICCPR. The appellant’s refugee claims had failed and, with respect to his claim under the CAT and ICCPR, he did not advance any evidence of a prospective risk of harm other than the evidence relied upon in connection with his refugee claim. Further, with respect to the claim</p>

			<p>under the ICCPR, the Tribunal found that the appellant was able to access meaningful domestic protection in city X ([92]). This finding appeared to rely on the Tribunal's earlier finding in the context of assessing the appellant's refugee claim, during which the Tribunal had found that an internal protection alternative remained available to the appellant in city X (at [85]):</p> <p>There is no credible evidence that he would be at risk of being persecuted in X city for a Convention reason. The appellant is familiar with X city, having worked and lived there. It is a large metropolis, now with more than 12 million inhabitants. It may be the case that, should the appellant appear in his home village, the antipathy towards him might be revived if AA also happens to be visiting; however, he and his associates have not demonstrated that they have the means or initiative to search for and locate the appellant in X city. Once again, his status as a Pakistani national means that his access to the same basic norms of civil, political and socio-economic rights afforded to other citizens in X city.</p>
GD (China) [2021] NZIPT 801793 (Successful)	28 January 2021	65 and 76–84 (general discussion of ICCPR Articles 7, 17, 19, and 23), 118–119 (breach of ICCPR Articles 7 and 9 in the present case), 120 (breach of ICCPR	The Tribunal found that the wife in this matter was a refugee within the meaning of the Refugee Convention, but that the son was not. Further, the Tribunal found that neither appellant was a protected person within the meaning of the CAT or the ICCPR. Relevantly, however, with respect to the wife's claim under the Refugee Convention, the Tribunal referred various breaches of

		Article 17 in the present case), 123 (potential breaches of ICCPR Article 9)	ICCPR Articles 7, 9, and 17 that the wife would experience if removed to China. The Tribunal was satisfied that the breaches of these rights would lead to harm which could properly be described as serious, such that the wife did have a well-founded fear of being persecuted in China.
BS (Turkey) [2021] NZIPT 801764 (Successful)	25 January 2021	110–112 (father’s refugee claim: Turkey), 140–141 (father’s refugee claim: Iraq), 147 (son’s refugee claim), 156–158 (both ICCPR claims)	<p>The Tribunal found that the son in this matter was a refugee within the meaning of the Refugee Convention, but that the father was not. Further, the Tribunal found that neither appellant was a protected person within the meaning of the CAT, but that the father was a protected person within the meaning of the ICCPR.</p> <p>As to the son’s claim under the Refugee Convention, the Tribunal was satisfied that (at [147]):</p> <p style="padding-left: 40px;">the son faces a real chance of arbitrary arrest and detention, which will also amount to cruel, inhuman and degrading treatment, giving rise to breaches of Articles 7 and 9 of the ICCPR.</p> <p>As to the father’s claim under the Refugee Convention, the Tribunal noted that (at [110]–[112]):</p> <p>[110] The father is regarded by the Turkish state as a Gülen supporter. His connection to the movement resulted in a warrant for his arrest being issued in 2019. He was able to flee the country due to his financial means, connections and the payment of a bribe.</p> <p>[111] Country information confirms that individuals regarded by the Turkish authorities as</p>

			<p>supporting the Gülen movement, even at a low-level, are at risk of serious harm in the form of arbitrary detention, cruel, inhuman or degrading treatment while detained and/or arbitrary deprivation of life, in breach of Articles 6, 7 and 9 of the ICCPR.</p> <p>[112] The Tribunal is satisfied that the father faces a real chance of being persecuted on return to Turkey.</p> <p>Further, the Tribunal concluded (at [140]):</p> <p>The Tribunal is satisfied that the father faces a real chance of being seriously harmed by militia in Iraq due to his profile as a wealthy individual, in breach of Articles 6 and 7 of the ICCPR. It finds that he has a well-founded fear of being persecuted in Iraq.</p> <p>However, the Tribunal concluded that the persecution feared by the father in Iraq was not for a Convention reason because it arose simply from his profile as a wealthy individual (at [141]).</p> <p>As to the father's claim under the ICCPR, the Tribunal was satisfied that (at [156]):</p> <p>the father faces a real chance of being subjected to cruel, inhuman and degrading treatment and/or arbitrary deprivation of life through kidnapping by militia in Baghdad. It follows that the Tribunal is</p>
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			<p>satisfied that there are substantial grounds for believing that the father would be in danger of being subjected to cruel, inhuman or degrading treatment if deported from New Zealand, with none of the exclusions contained in sections 131(5) and/or 198(1)(c) having been found to apply.</p> <p>Having found that the son was a refugee, the Tribunal noted that he could not be deported from New Zealand and that, as such, he was not a person requiring protection under the ICCPR.</p>
<p>AY (Russia) [2021] NZIPT 801779 (Successful)</p>	<p>21 January 2021</p>	<p>70 and 83 (refugee claim), 91–99 (ICCPR claim)</p>	<p>The Tribunal found that the appellant was not a refugee within the meaning of the Refugee Convention, but that he was a protected person within the meaning of the ICCPR (though not the CAT). Relevantly, with respect to the ICCPR claim, the Tribunal affirmed that the phrase ‘in danger of’ in s 131(1) of the Immigration Act raises a low threshold ([92]) and found that, for the reasons outlined in relation to the appellant’s claim for recognition as a refugee, there were substantial grounds for believing that the appellant was in danger of cruel, inhuman, or degrading treatment or punishment if he returned to X city ([93]). Further, the Tribunal found that the appellant could not access meaningful domestic protection in the Russian Federation ([98]).</p> <p>With respect to the appellant’s claim under the Refugee Convention, the Tribunal had found (at [70]):</p> <p>... that there is a real chance that the appellant would be</p>

			<p>seriously physically harmed by associates of AA if he returns to X city, in breach of his right to security of the person under Article 9 of the ICCPR and in breach of his right to be free from cruel, inhuman or degrading treatment under Article 7 of the ICCPR.</p> <p>However, the Tribunal concluded that the harm faced by the appellant if removed to Russia would not be for a Convention reason ([83]).</p>
<p>ES (Iran) [2020] NZIPT 801798 (Successful)</p>	22 December 2020	51–52, 60–62	<p>The Tribunal found that the appellants were refugees within the meaning of the Refugee Convention, but that they were not protected persons within the meaning of the CAT or the ICCPR. Relevantly, with respect to father’s claim under the Refugee Convention, the Tribunal noted that (at [51]–[52]):</p> <p>[51] The Tribunal is satisfied that the father faces a real chance of being persecuted if he returns to Iran. While his wife would likely be the main focus of attention for her adherence to Erfan-e-Halgheh, the father need only establish a real chance of his own detention and mistreatment. Given his relationship with his wife, the fact that a wife is deemed to be her husband’s responsibility and under his control in Iran, and the husband’s possession of alcohol, it is inevitable that any interrogation of him, or even close consideration of his life and habits, will reveal that he has no adherence to Islam. He does not attend mosque or prayers and his observance of religious customs is no more than token at best. He is at risk not only of serious</p>

			<p>physical mistreatment in custody, in order to elicit information about his wife's activities, he is also at risk, at least to the real chance level, of being accused of apostasy, the sentence for which can include the death penalty.</p> <p>[52] Any such harm to the husband would arise in the context of breaches of his right to privacy (Article 17 of the ICCPR), his right to be free from cruel, inhuman or degrading treatment (Article 7 of the ICCPR), his right to be free from arbitrary detention (Article 9 of the ICCPR) and his right to freedom of thought, conscience and religion (Article 18 of the ICCPR). A real chance of serious harm for those reasons establishes a well-founded fear of being persecuted.</p> <p>Further, the Tribunal observed (at [60]–[62]):</p> <p>[60] As to the daughter, she will be aware of the mistreatment (detention and beating) that her mother suffered in 2009, for perceived breaches of the hijab rules. Her own ability to express herself as she would wish (which, after her formative years here, is likely to continue to be westernised) must be severely compromised by the fear of similar mistreatment herself. The Tribunal has no doubt that, if returned to Iran, the daughter will revert to compliance with the dress code for women, with all of its connotations, notwithstanding her personal</p>
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			<p>wish not to do so.</p> <p>[61] The daughter's westernisation must also be seen in context. Neither child has been brought up as Muslim. Their parents have eschewed Islam and the children have been raised in what is effectively a secular home. Yet they, too, will be compelled like their parents, to adopt the trappings of Islam in order to avoid the adverse attention of the state. The daughter's compliance with the dress code is only one limb of this. In due course, the son is likely to be required to perform compulsory military service, unless he is able to find a way to avoid it. During military service, he will be required to attend prayers and Islamic studies classes, and to feign being Muslim, in order to avoid criticism and punishment. See, in the regard, the discussion of military service and non-Muslims in DS (Iran) (supra), at [61]–[104]. And both children will be required to carry documentation which identifies them as Muslim, to declare themselves to be Muslim whenever asked and to observe Muslim customs and practices whenever under any degree or form of official scrutiny. Such restrictions and coercion contribute directly to significant breaches of the right of both children to freedom of thought, conscience and religion under Article 18 of the ICCPR, and Articles 2(1) and 14 of the 1989 Convention on the Rights of the Child.</p>
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			<p>[62] It is possible that there are other breaches of human rights to which the children would be exposed. Counsel submitted, for example, that separation from their parents as a result of the parents' arbitrary detention might constitute serious harm arising from a breach of the right to family unity (Articles 17 and 23 of the ICCPR) but it may be difficult to identify a Convention reason for such harm and, given that it is not necessary to determine it here, the Tribunal leaves the issue for resolution elsewhere.</p>
<p>BY (Afghanistan) [2020] NZIPT 801762 (Successful)</p>	22 December 2020	86–87	<p>The Tribunal found that the appellant was a refugee within the meaning of the Refugee Convention, but that he was not a protected person within the meaning of the CAT or the ICCPR. Relevantly, however, in the course of assessing the appellant's claim under the Refugee Convention, the Tribunal noted (at [86]–[87]):</p> <p>[86] The appellant is accused by the Taliban of [...] in a western country. Considering the extreme violence which is a frequent feature of the Taliban's mistreatment of those perceived to be supporters of the "west", there is a real chance of the appellant suffering serious harm in terms of arbitrary deprivation of life, torture and/or cruel, inhuman and degrading treatment, in breach of Articles 6 and 7 of the International Covenant on Civil and Political Rights. Such serious harm would amount to being persecuted.</p>

			<p>[87] State protection is not available to the appellant because of the Afghanistan state's inability to prevent targeted attacks on civilians by the Taliban. The Tribunal is satisfied that none of the mechanisms of state protection reduce the risk to the appellant below the level of a real chance.</p>
<p>KE (India) [2020] NZIPT 801803 (Unsuccessful)</p>	22 December 2020	126	<p>The Tribunal found that the appellants were neither refugees within the meaning of the Refugee Convention nor protected persons within the meaning of the CAT or the ICCPR. The appellants' refugee claims had failed and, with respect to their claims under the CAT and ICCPR, they did not advance any evidence of a prospective risk of harm other than the evidence relied upon in connection with their refugee claims. Relevantly, with respect to the claims under the ICCPR, the Tribunal also affirmed as a matter of principle that (at [126]):</p> <p>... the level of harm inherent in cruel, inhuman or degrading treatment is no less than that required for recognition as a refugee – that is to say, serious harm. See, in this regard, the discussion in AC (Syria) [2011] NZIPT 800035 at [70]–[86], notably the reliance on <i>Taunoa v Attorney-General</i> [2007] NZSC 70, [2008] 1 NZLR 429.</p>
<p>ER (Iran) [2020] NZIPT 801728 (Successful)</p>	21 December 2020	16–19, 20–49	<p>The Tribunal found that the appellant was a refugee within the meaning of the Refugee Convention, but that he was not a protected person within the meaning of the CAT or the ICCPR. The appellant's claim and the reasons for the Tribunal's decision here were withheld from publication pursuant to section 151 of the Immigration Act on the ground that disclosure of the same would be likely to identify the appellant. However,</p>

			the Tribunal did discuss some aspects of the legislative history of New Zealand's implementation of its international obligations under the ICCPR and CAT.
AV (Egypt) [2020] NZIPT 801705 (Successful)	10 December 2020	42	<p>The Tribunal found that the appellant was a refugee within the meaning of the Refugee Convention, but that he was not a protected person within the meaning of the CAT or the ICCPR. Relevantly, however, in the course of assessing the appellant's claim under the Refugee Convention, the Tribunal noted (at [42]):</p> <p style="padding-left: 40px;">For the purposes of the present appeal, various Articles of the ICCPR are engaged, particularly the right not to be subjected to torture or to cruel, inhuman or degrading treatment (Article 7); the right not to be subjected to arbitrary arrest or detention (Article 9); the right to freedom from arbitrary or unlawful interference with privacy, family and home (Article 17); and the right of effective protection against discrimination on any ground such as race, colour, sex, language, religion, political or other opinion, national or social origin, property, birth or other status (Article 26). In AM (Egypt) (supra), the Tribunal observed that the prohibition of discrimination goes to the core of the Tribunal's understanding of "being persecuted" (at [49]).</p> <p>The Tribunal found that there was a Convention reason for the persecution faced by the appellant because the appellant's predicament was contributed to by his membership of a particular social group, namely, bisexual men ([51]).</p>

<p>KA (India) [2020] NZIPT 801719 (Successful)</p>	<p>9 December 2020</p>	<p>119–120</p>	<p>The Tribunal found that the parent appellants were refugees within the meaning of the Refugee Convention, but that they were not protected persons within the meaning of the CAT or the ICCPR. Relevantly, however, in the course of assessing the parent appellants’ claims under the Refugee Convention, the Tribunal noted (at [119]–[120]):</p> <p>[119] The Tribunal finds that the husband and wife each face a real chance of serious harm arising from breaches of their rights to be free from arbitrary deprivation of life and/or cruel, inhuman or degrading treatment or punishment, under Articles 6 and 7 of the ICCPR. Breaches of other rights, such as their right to be free from arbitrary interference in their privacy and family life (Article 17 of the ICCPR) and their right to freedom of religion and belief (Article 18 of the ICCPR) are also evident. The Tribunal is satisfied that there is no available state protection to reduce the risk of serious harm to them below a real chance level.</p> <p>[120] Notably, the threats of violence in themselves would reach the threshold of serious psychological harm for the wife in violation of her right to be free from cruel, inhuman or degrading treatment or punishment, given her vulnerable psychological condition, having been diagnosed with post-traumatic stress disorder, suicidal ideation and through her having a long and recent history of self-harm.</p>
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			The Tribunal concluded that it lacked jurisdiction to consider the appeal of the infant son in this matter.
JZ (India) [2020] NZIPT 801771 (Successful)	3 December 2020	113–114	<p>The Tribunal found that the appellant was a refugee within the meaning of the Refugee Convention, but that he was not a protected person within the meaning of the CAT or the ICCPR. Relevantly, however, in the course of assessing the appellant’s claim under the Refugee Convention, the Tribunal noted (at [113]–[114]):</p> <p>[113] The Tribunal is satisfied that upon return to India, the appellant will be identified as an evangelical Christian Dalit through his evangelism, which the Tribunal is satisfied is something he would engage with no matter where he was living. This will bring him to the attention of Hindu nationalists, and/or family members of coverts who will seek to harm him. The fact that he is a Dalit will serve to compound the negative view that is taken of him. The appellant faces a real chance of interference with his rights to freedom of religion, freedom from cruel, inhuman degrading treatment and/or arbitrary deprivation of life, in breach of Articles 6,7 and 18 of the ICCPR. In the current climate, the Tribunal is satisfied that nowhere is safe for him to manifest his religious belief though evangelism.</p> <p>[114] The appellant will be unable to receive protection from the state, due to the ruling BJP’s Hindu nationalist agenda and country information confirming the practice of allowing nationalist groups to operate with impunity.</p>

<p>BD (Colombia) [2020] NZIPT 801801 (Successful)</p>	<p>30 November 2020</p>	<p>88</p>	<p>The Tribunal found that the daughter in this matter was a refugee within the meaning of the Refugee Convention, but that the mother was not. Further, the Tribunal found that neither appellant was a protected person within the meaning of the CAT or the ICCPR. Relevantly, however, in the course of assessing the appellants' claims under the ICCPR, the Tribunal noted (citing <i>BG (Fiji)</i> [2012] 800091 at [172]–[196]) that the removal or deportation of the mother from New Zealand could not constitute the relevant 'treatment' for the purposes of s 131(1) of the Act (which refers to the ICCPR and the 'danger of being subjected to... cruel treatment if deported from New Zealand).</p>
<p>GC (China) [2020] NZIPT 801766 (Successful)</p>	<p>16 November 2020</p>	<p>84–85</p>	<p>The Tribunal found that the appellant was a refugee within the meaning of the Refugee Convention but that he was not a protected person within the meaning of the CAT or the ICCPR. Relevantly, however, in the context of assessing the appellant's claim under the Refugee Convention, the Tribunal observed (at [84]–[85]):</p> <p>[84] Falun Gong is a belief system which is fundamental to the appellant's identity. The Tribunal is satisfied that there is a real chance that, in China, if the appellant seeks to manifest this belief, he may be subjected to arbitrary arrest and detention and to cruel, inhuman or degrading treatment, punishment or torture in violation of Articles 7 and 9 of the ICCPR. These also amount to impermissible limitations on his right to freedom of belief.</p>

			<p>[85] As the Tribunal has previously held, refugee law does not require individuals to be discreet or modify behaviour protected by non-derogable human rights, if they are doing so solely to avoid persecution. This infringes the appellant's right under Article 18 of the ICCPR, to manifest his thought, conscience and belief: see (DS (Iran) [2016] NZIPT 800788). Similarly, Article 19 provides individuals with the right to hold opinions without interference and the freedom to express those opinions, a right which would also be breached should the appellant return to China and be unable to express his beliefs and opinions about Falun Gong to and with others in order to avoid the risk of serious harm.</p>
<p>BN (Malaysia) [2020] NZIPT 801684 (Successful)</p>	<p>6 November 2020</p>	<p>135–156 (link between ICCPR Articles 6 and 7 and suicide and cruel treatment, discussed in the context of refugee status), 167–170 (assessment of claim under CAT), 171–187 (assessment of claim under ICCPR)</p>	<p>The Tribunal found that the appellant was not a refugee within the meaning of the Refugee Convention and was not a protected person within the meaning of the CAT, but that the appellant was a protected person within the meaning of the ICCPR.</p> <p>In assessing the appellant's claim under the CAT, the Tribunal noted (at [169]):</p> <p>While the Tribunal accepts that the appellant is in danger of severe mental pain or suffering arising from his prosecution and imprisonment for attempted suicide, he cannot otherwise meet the definition of torture. There is no evidence before the Tribunal to establish that this harm would be inflicted by or at the instigation of or with the consent or acquiescence of a public official or of a</p>

			<p>person acting in an official capacity, with the intention of causing mental pain or suffering. The actions of the public officials in prosecuting the appellant for an attempted suicide would instead be intended to comply with the law.</p> <p>As such, the Tribunal was not satisfied that the appellant was in danger of being tortured as that phrase is defined under the <i>Immigration Act 2009</i> (NZ). However, the legality of the law referred to in [169] was discussed in the context of assessing the appellant's claim under the ICCPR.</p> <p>As to the ICCPR, the Tribunal accepted that the appellant was at risk of being prosecuted and imprisoned for attempting suicide and that this would result in the infliction of severe mental pain and suffering in breach of Article 7 of the ICCPR. The Tribunal was therefore satisfied that the appellant was in danger of being subjected to cruel treatment in Malaysia.</p> <p>The Tribunal also referred to the two exceptions to the definition of a protected person under the ICCPR set out in s 131(5) of the Act: (a) treatment inherent in or incidental to lawful sanctions, unless the sanctions are imposed in disregard of accepted international standards, and (b) the impact on the person of the inability of a country to provide health or medical care, or health or medical care of a particular type or quality.</p> <p>In relation to the first exemption, the Tribunal noted that the appellant's risk of harm arose from a prosecution under section 309 of the Penal Code in Malaysia. Prima</p>
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			<p>facie, this was a lawful sanction under Malaysian law. However, the Tribunal observed that s 131(5)(a) also contains the proviso that the treatment inherent in or incidental to prosecution under section 309 will not be excluded from protection if the sanctions are imposed in disregard of accepted international standards. In this case, the Tribunal found that while legal under Malaysian law, section 309 of the Penal Code was in breach of international standards and therefore was not a lawful sanction for the purposes of section 131(5)(a) of the Act.</p> <p>In relation to section 131(5)(b), the Tribunal similarly found that this limitation was not applicable in the current circumstance. The appellant's predicament arose not from the inability of the Malaysian state to provide health care, but its actions in criminalising attempted suicide and the effect of this practice on access to that care. Unlike an inability to provide health care, the continued enforcement of law criminalising suicide attempts would result in the cruel treatment of the appellant.</p>
GI (Sri Lanka) [2020] NZIPT 801747 (Unsuccessful)	28 September 2020	62-66	<p>The NZIPT concluded that the Sri Lankan appellants were neither refugees nor persons requiring protection under the ICCPR or CAT. However, in the course of assessing protection under the ICCPR, the NZIPT noted that one of the appellants was being treated in New Zealand for severe peripheral vascular disease and accepted that the quality of medical care and availability of treatment for people living in Sri Lanka and without the financial resources to pay for private medical care would be at a much lower level of accessibility and quality than that available in New Zealand. Nonetheless, the NZIPT was statutorily barred (by s 131(5)(b)) from</p>

			finding that the inability of a country to provide health or medical care of a particular type or quality constitutes cruel treatment or arbitrary deprivation of life. As such, there were no substantial grounds for believing that either appellant was in danger of being arbitrarily deprived of their life or in danger of suffering cruel treatment if deported from New Zealand.
BI (Zimbabwe) [2020] NZIPT 801623 (Successful)	8 September 2020	185-191	The NZIPT concluded that the Zimbabwean appellant was neither a refugee nor a person requiring protection under the ICCPR. However, the NZIPT also concluded that the appellant was a person requiring protection under the CAT on the basis that he was in danger of being subjected to torture in Zimbabwe. Specifically, there was a real chance that the appellant would be subjected to serious physical harm by police or public officials collaborating with “BB” (from whom the appellant had borrowed money). The country information confirmed the continued practice of police mistreatment.
BG (Zimbabwe) [2020] NZIPT 801720 (Unsuccessful)	28 August 2020	42-46	The NZIPT concluded that the Zimbabwean appellants were neither refugees nor persons requiring protection under the ICCPR or CAT. However, in the course of assessing protection under the ICCPR, the NZIPT accepted that the quality of medical care and availability of treatment for people living in Zimbabwe was inadequate. Nonetheless, the NZIPT was statutorily barred (by s 131(5)(b)) from finding that the inability of a country to provide health or medical care of a particular type or quality constitutes cruel treatment or arbitrary deprivation of life. As such, there were no substantial grounds for believing that either appellant was in danger of being arbitrarily deprived of their life or in danger of suffering cruel treatment if deported from New Zealand.

<p>DG (Bangladesh) v Refugee Protection Officer [2020] NZHC 1528 (Successful)</p>	<p>1 July 2020</p>	<p>52-63</p>	<p>The High Court granted a Bangladeshi appellant leave to appeal against a decision of the NZIPT declining to grant the father or the son of this family refugee status or protected person status. The Court noted the NZIPT's assessment of the case for the two family members was 'brief' ([52]), and there was a bona fide and serious argument that the NZIPT ought to have had regard to UNCROC Arts 3, 5, 9, and 18 and ICCPR Art 23(1).</p>
<p>FR (China) [2020] NZIPT 801664 (Unsuccessful)</p>	<p>19 June 2020</p>	<p>125-142 (refugee status), 145-146 (CAT analysis), 148-149 (ICCPR analysis)</p>	<p>The Tribunal found the Chinese appellant did not have a well-founded fear of persecution for a Convention reason and thus he was not a refugee. The Tribunal also found that there were no substantial grounds for believing he would be in danger of being subjected to torture (under CAT) or the arbitrary deprivation of his life or cruel treatment (under ICCPR) if deported. As such, he was not a 'protected person' as defined in s 130 of the <i>Immigration Act 2009</i> (NZ). However, the case does provide a somewhat detailed legal analysis of ICCPR Article 18 (freedom of religion), albeit in the context of considering refugee status (and seemingly adopted in determining harm under the ICCPR).</p>
<p>CT (South Africa) [2020] NZIPT 801643 (Unsuccessful)</p>	<p>15 June 2020</p>	<p>122-127 (conclusion on refugee status), 130-131 (CAT analysis), 134-139 (ICCPR analysis)</p>	<p>The Tribunal found that the South African appellant did not have a well-founded fear of persecution for a Convention reason and thus she was not a refugee. The Tribunal also found that there were no substantial grounds for believing she would be in danger of being subjected to torture (under CAT) or the arbitrary deprivation of her life or cruel treatment (under ICCPR) if deported. As such, she was not a 'protected person' as defined in s 130 of the <i>Immigration Act 2009</i> (NZ). However, the case does provide a somewhat detailed legal analysis of the CAT and ICCPR beyond that of a brief and straightforward application of the law.</p>

<p>AX (Colombia) [2020] NZIPT 801607 (Successful)</p>	<p>19 May 2020</p>	<p>102-111 (discussion of ICCPR Arts 6 and 7 in context of considering refugee status), 113 (conclusion on refugee status), 114-117 (CAT analysis), 118-130 (ICCPR and relocation analysis)</p>	<p>The Tribunal found that the Colombian appellant did not have a well-founded fear of persecution for a Convention reason and therefore he was not a refugee. The Tribunal also found that while the appellant was in danger of being subjected to severe pain or suffering intentionally inflicted by a gang for the purposes of punishing him for making a complaint to the police against him, he could not otherwise meet the definition of torture as there was no evidence to establish that this harm would be inflicted by, or at the instigation of, or with the consent or acquiescence of, a public official or of a person acting in an official capacity.</p> <p>Nonetheless, the Tribunal recognised that the appellant was at risk of being arbitrarily killed or punished in a manner which would involve the infliction of severe mental and physical pain and suffering. As such, the appellant was in danger of being subjected to the arbitrary deprivation of life or cruel treatment in Colombia (ICCPR Articles 6 and 7). The Tribunal then considered in detail the issue of whether the appellant could avoid being harmed by the gang by relocating elsewhere in Colombia. The Tribunal concluded that the appellant did not have available to him a viable internal protection alternative.</p>
<p>AR (Jordan) [2020] NZIPT 801671 (Successful)</p>	<p>14 May 2020</p>	<p>77-80 (discussion of ICCPR Arts 6 and 7 in context of considering refugee status), 83 (conclusion on refugee status), 86 (CAT analysis), 88-91 (ICCPR analysis)</p>	<p>The Tribunal found that the Jordanian appellant had a well-founded fear of persecution but concluded that this was not for a Convention reason and therefore he was not a refugee. The Tribunal also found that there was a real chance that the appellant would be subjected to severe pain or suffering by his extended family members for the purpose of intimidating or coercing him to desist from, or to abandon, any attempt to get the police to prosecute his</p>

			<p>maternal uncle and the challenge to senior tribe members that this would entail. However, as such persons were not public officials, there was no ground for considering that the appellant would be at risk of being tortured by a public official (or a person acting in an official capacity) if returned to Jordan.</p> <p>Nonetheless, the Tribunal recognised that there were substantial grounds for believing that the appellant was in danger of being arbitrarily deprived of his life (ICCPR Article 6). Additionally, the appellant faced a real chance of serious physical mistreatment by members of his mother's family as a means of preventing or stopping him from pursuing the prosecution of his mother's uncle for murder (thereby challenging the authority of senior members of his mother's tribe). Such mistreatment fell within the ambit of cruel, inhuman and degrading treatment (ICCPR Article 7) and the requisite severity of harm was met.</p>
AR (India) v Attorney-General [2020] NZHC 421 (Unsuccessful)	25 February 2020	25-36	<p>The court struck out an Indian plaintiff's claim for breach of the New Zealand Bill of Rights Act on the basis that it does not show a reasonable cause of action, but in doing so, discussed risk of loss of life and a reduction in quality of life as these concepts relate s. 8 and s. 9 (torture, or to cruel, degrading or disproportionately severe treatment or punishment) of the Act.</p>
HA (Fiji) [2019] NZIPT 801634 (Successful)	18 December 2019	67-76, 91-95	<p>The Tribunal found that a Fijian appellant, who feared serious harm by the family members of a woman whom he was engaged but who he declined to marry, was a protected person within the meaning of the ICCPR.</p>

<p>Kim v Minister of Justice of New Zealand [2019] NZCA 209 (Successful)</p> <p>(Note also, Minister of Justice and Attorney General v Kyung Yup Kim [2019] NZSC 100 (20 September 2019))</p>	<p>11 June 2019</p>	<p>275, 278, and see also extensive table of contents</p>	<p>The court allowed the appeal of a South Korean appellant and a permanent resident of New Zealand and quashed the decision to surrender him under s 30 of the Extradition Act of 1999, considering, <i>inter alia</i>, New Zealand’s international obligations. The summary of the court’s decision on each ground of appeal and the matters to be addressed by the Minister in reconsidering the appeal (as excerpted below) provide an overview of the extensive judgment. On 20 September the NZSC granted leave to appeal and cross-appeal the NZCA decision on the question of whether the NZCA was correct to quash and remit the decision to surrender.</p> <p>‘At [10]–[21] of this judgment we set out the legal framework and procedural steps which must be taken when an application is made to surrender a person resident in New Zealand to stand trial for a crime they are alleged to have committed in another country.’ (Para 271)</p> <p>As noted at [11], under this framework Parliament has entrusted the Minister (not the courts) to make the final decision as to whether or not the person should be surrendered. However, the power to make that decision, which is the subject of this review application, is constrained by mandatory and discretionary restrictions. These restrictions derive from fundamental principles and rights contained within various international covenants ratified by New Zealand which also underlie, to some extent, the rights and freedoms contained within the New Zealand Bill of Rights Act. All parties in this matter have proceeded on the basis that there are good</p>
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			<p>grounds for concern as to the observance and protection of human rights in the PRC.’ (Para 272)</p> <p>‘On judicial review, the Court is required to ensure the Minister’s decision was guided by a correct understanding of the law, was reached with sufficient evidence, and was fully and accurately reasoned on the basis of the evidence before her. We have applied heightened scrutiny to the Minister’s decision as the standard of judicial review. This is because of the importance of the rights alleged to be at risk. Mr Kim has argued that if he is surrendered to the PRC he will be denied the most fundamental human rights; the right to be free from torture and the right to a fair trial.’ (Para 273)</p> <p>‘The concerns we have identified are wide-ranging. Some of the matters we have identified raise serious issues as to whether a decision to surrender Mr Kim could be made in a manner which is compliant with New Zealand’s international obligations. We have identified the difficulty that exists in obtaining assurances adequate to meet the risk of torture in a country where torture is illegal yet remains widespread because of cultural and systemic features of the PRC criminal justice system. Other issues may be still more difficult to address: the existence of direct political influence in the criminal justice system and the evidence of harassment, and even persecution, of criminal defence lawyers. We do not exclude the possibility however that further inquiry may produce information on these matters of which we are unaware, and which show a different picture of the PRC criminal justice system.’ (Para 274)</p>
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			<p>‘Applying this standard of review of the Minister’s decision, we have found that the Judge erred in some respects in refusing Mr Kim’s application for judicial review, but not in others. We summarise our conclusions as follows:</p> <p>First ground —diplomatic assurances</p> <p>(a) The Judge did not err in finding that it was open to the Minister to seek diplomatic assurances to meet the risk of torture. New Zealand’s international obligations provide no absolute prohibition on relying on assurances as relevant to an assessment of the risk of torture.</p> <p>(b) The Judge correctly found that before relying upon assurances, the Minister was required to address the preliminary question, whether the general human rights situation in the PRC was such that assurances should be sought. The reason for addressing this issue is that such an inquiry may reveal whether the value of human rights is recognised in the requesting state, and whether the rule of law as it exists in that state is sufficient to secure those rights to the person the subject of the request. However, we consider that the Judge erred in concluding that the Minister did address that preliminary question. The Minister referred to the “general situation” in the PRC but only with regards to torture and only as part of her reasoning as to the risk of torture faced by Mr Kim. The Minister did not address as a separate and preliminary question whether the human rights situation in the PRC more generally is such that assurances should not be sought or accepted.</p>
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			<p>Second ground —irrelevant considerations</p> <p>(c) The Judge did not err in rejecting an argument that the Minister took into account an irrelevant consideration, namely helping the PRC establish credibility in the international community. The briefings provided to the Minister did not put the matter on that basis. Rather, officials highlighted that the PRC would be motivated to honour its assurances because of the serious consequences for the bilateral relationship as well as the PRC’s international reputation should the assurances not be honoured. This material was clearly relevant to the Minister’s assessment of the likelihood of whether the PRC would comply with its undertakings.</p> <p>Third ground —torture</p> <p>(d) The Judge was correct to conclude that it was relevant for the Minister to ascertain whether Mr Kim was in one of the classes of people at high risk of torture in the PRC. However, the Judge erred in concluding that on the material before the Minister it was open to her to find that Mr Kim, as a murder accused, is not at high-risk. Relevant evidence asserting that murder accused were at a high-risk of torture could not reasonably be put to one side and no evidence before the Minister went so far as to conclude that murder accused were not at a high-risk of torture.</p> <p>(e) The Judge erred in upholding the Minister’s reliance on the fact that Mr Kim could be tried in Shanghai, the stage of the investigation, and the strength of the case against Mr Kim, as reducing the risk of torture. There was</p>
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			<p>insufficient evidence for treating those factors as reducing the risk of torture in this case.</p> <p>(f) The Judge erred in failing to identify the following deficiency in the Minister’s consideration of the adequacy of the assurances against torture. The Minister erred in failing to address how the assurances (which depended upon opportunities being created for Mr Kim and others to report torture, and upon monitoring) could protect against torture when: (i) torture is already against the law, yet persists;</p> <p>(ii) the practice of torture in the PRC is concealed, and its use can be difficult to detect; (iii) videotaping of interrogations is selective and torture often occurs outside the recorded session; (iv) evidence obtained by torture is frequently admitted in court; and (v) there are substantial disincentives for anyone, including the detained person, reporting the practice of torture.</p> <p>Fourth ground —death penalty</p> <p>(g) The Judge did not err in upholding the Minister’s reliance upon the assurance received that Mr Kim would not be sentenced to death. The Minister obtained evidence of the PRC’s previous compliance with similar assurances from New Zealand (in the context of deportation) and other countries.</p> <p>Fifth ground —extra-judicial killings</p> <p>(h) The Judge did not err in upholding the Minister’s approach to the risk of extra-judicial killings. However, the material provided for Mr Kim in respect of extra-</p>
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		<p>judicial killing, while not bearing on the risk for him, is nevertheless relevant to the preliminary question identified at [275](b) above; whether, in light of the general human rights situation, assurances should be sought or relied upon in the case of Mr Kim.</p> <p>Sixth ground —legal standard</p> <p>(i) The Judge erred in finding the Minister applied the correct legal test to determining whether the risk to Mr Kim’s right to a fair trial was such that he should not be surrendered. The inquiry for the Minister is whether Mr Kim is at a real and not merely fanciful risk of a departure from the standard such as to deprive him of a key benefit of a procedural right under the ICCPR, which are procedural rights designed to secure the right to a fair trial. When revisiting the decision whether or not to surrender Mr Kim, the Minister should apply the test as articulated at [179] above.</p> <p>Seventh ground —fair trial</p> <p>(j) The Judge erred in finding it was reasonably open to the Minister to be satisfied that the assurances met the risk that Mr Kim would not receive a fair trial if surrendered to the PRC. We have identified the following issues in connection with the following fair trial rights that were not adequately addressed by the assurances: (i) The right to a hearing before an independent panel or public tribunal: Mr Kim has a right to be tried before a tribunal that decides cases on the evidence before it and free from political pressure. There was material before the Minister to suggest that political influence is</p>
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			<p>pervasive in the PRC's criminal justice system and this is how the system is designed to work. There was also material to suggest that the political influence prioritises social policy objectives over individual procedural protections. (ii) The right to legal representation, including the right to present a defence, receive legal assistance, adequately prepare a defence and to examine witnesses: there were a number issues in connection with this right including the discretionary nature of disclosure to the defence and the fact that witnesses for the prosecution rarely give evidence with trial mostly being conducted on the papers. More troubling is the position of the defence bar in the PRC. Defence counsel must be able to honestly and responsibly represent an accused person without fear of repercussion if the procedural right is to operate in accordance with its purpose. There was material before the Minister to suggest that defence counsel operate in an environment in which they fear persecution for their representation of their client. (iii) The right not to be compelled to testify or confess guilt: there was material before the Minister to suggest that Mr Kim could be interrogated for a period of months in the absence of a lawyer.</p> <p>Eighth ground —disproportionate punishment</p> <p>(k) The Judge erred in finding the Minister made no error in failing to seek a specific assurance that the five years spent in custody in New Zealand would be deducted from any finite sentence of imprisonment in the PRC. As a matter of sentencing methodology, and considering New Zealand's international obligations, to not account for the</p>
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			<p>time Mr Kim spent in custody would lead to a disproportionately severe punishment.</p> <p>Ninth ground —access to mental health care</p> <p>(l) We do not consider it appropriate to address the issue of Mr Kim’s access to mental health services on the basis of the material before the Court.’ (Para 275)</p> <p>‘The Minister of Justice must reconsider the issue of Mr Kim’s surrender. In particular, the Minister should address the following matters:</p> <p>(a) Whether the general human rights situation in the PRC suggests that the value of the human rights recognised under the ICCPR and the Convention against Torture are not understood and/or valued, and further, if they are, whether the rule of law in the PRC is sufficient to secure those rights.</p> <p>(b) The Minister is to make further inquiry as to whether murder accused are at high-risk, or higher risk, than the notional ordinary criminal.</p> <p>(c) The Minister should not treat the fact that Mr Kim will be tried in Shanghai, the stage of the investigation, or the strength of the case against Mr Kim as reducing the risk of torture, unless further inquiries provide a sufficient evidential basis for proceeding on that basis.</p> <p>(d) In assessing the effectiveness of the assurances to address the risk of torture, the Minister must address such evidence as there is that: (i) torture is already against the</p>
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			<p>law, yet persists; (ii) the evidence is that practice of torture in the PRC is concealed and that its use can be difficult to detect; (iii) videotaping of interrogations is selective and torture often occurs outside the recorded sessions; (iv) evidence obtained by torture is regularly admitted in court; and (v) there are substantial disincentives for anyone, including the detained person, reporting the practice of torture.</p> <p>(e) When addressing the issue of the risk that Mr Kim will not receive a fair trial in the PRC should he be surrendered, the Minister should: (i) seek further information in connection with the extent to which the judiciary is subject to political control, and the extent to which tribunals that did not hear persons, or groups, or tribunals that did not hear the case, control or influence decisions of guilt or innocence; (ii) seek further information as to the position of the defence bar in the PRC, the right the defence has to disclosure of the case to be met, and the right to examine witnesses; and (iii) seek further assurances that Mr Kim will be entitled to disclosure of the case against him (detailed as to timing and content), that he will have the right, through counsel, to question all witnesses, and the right to the presence of effective defence counsel during all interrogation.</p> <p>(f) The Minister should address the risk that Mr Kim will be sentenced to a finite term of imprisonment and receive no credit for time already served in New Zealand. Relevant to consideration of this issue will be any assurances the Minister is able to obtain in relation to this.’ (Para 278)</p>
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<p>ES (China) [2019] NZIPT 801466 (Successful)</p>	<p>7 June 2019</p>	<p>2, 58, 63-69, 71, 85-87</p>	<p>A Chinese appellant was found to face a real chance of being tortured in pre-trial detention, in order to extract a confession from him, if he returns to China. The persecution the appellant feared was found not to be for a Convention reason, hence the failure to obtain refugee status.</p> <p>‘The appellant says that he gave help to a group of North Korean nationals who were illegally in China, by driving them from his home settlement of Z to another town. The arrest of another participant in the group’s flight from North Korea has led to the Chinese and North Korean authorities becoming aware of the appellant’s involvement and, he says, he is at risk of being detained and suffering serious harm arising from breaches of his human rights.’ (Para 2).</p> <p>‘It is not overlooked that, by assisting illegal immigrants, the appellant participated in actions which likely infringed Chinese criminal law. Nor could it be said that it is unreasonable or unconscionable for countries to have and enforce laws relating to the regulation and control of immigration. Indeed, New Zealand itself detains and removes illegal immigrants under such laws. Further, there is international concern at the scourge of human trafficking and people smuggling, and most countries view such offending gravely.’ (Para 58.)</p> <p>‘To return to the substance of the law, it is apparent that, on its face, Chinese law make reasonable, and not draconian, provision for the criminalisation of providing assistance to illegal migrants.’ (Para 63.)</p> <p>‘The matter does not rest there, however. As has been explained consistently by the Tribunal and its predecessor over</p>
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			<p>the past quarter of a century, legitimate prosecution can become persecutory where disproportionately severe punishment or mistreatment occurs. See the discussion in <i>Refugee Appeal No29/91</i> (17 February 1992), at pp7–13. For the reasons which follow, it is not necessary to dwell on the issue at any greater length here. The mistreatment of which the appellant is at risk far exceeds anything justifiable by legitimate investigation and prosecution.’ (Para 64.)</p> <p>‘The appellant can be expected to be detained on his return to China – either at the airport or soon thereafter. The sustained adverse interest in him by the Chinese authorities makes this almost inevitable.’ (Para 65.)</p> <p>‘Country information makes it clear that the appellant is likely to be held in pre-trial detention for some two to seven months, depending on the severity with which his actions are viewed – see <i>CK (China)</i> [2018] NZIPT 800775-776, at [385]. During that period of detention, he will be at risk of torture or cruel, inhuman or degrading treatment in an attempt to make him confess. It is irrelevant for the purposes this enquiry whether or not the appellant is guilty. He has an absolute, non-derogable right not to be tortured or to suffer other such mistreatment.’ (Para 66.)</p> <p>‘The Tribunal need only find that the risk of serious harm to the appellant reaches the real chance threshold – that it is a substantial, or real, risk that is not merely remote or speculative. The country information satisfies us that that threshold is reached.’ (Para 67.)</p> <p>‘There are likely to be other forms of serious harm to which the appellant would be exposed, such as an unfair trial by a judicial body which was not independent or impartial, and an absence of a presumption of innocence. But it is not necessary to spend time on those concerns - the exposure to a real chance</p>
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			<p>of torture and/or cruel, inhuman or degrading treatment, causing serious harm, amply suffices.’ (Para 68.)</p> <p>‘Lastly, for the sake of completeness, the Tribunal observes that the use of severe pain or suffering to extract a confession will, in these circumstances, amount to torture as it is defined in Article 1(1) of the 1984 <i>Convention Against Torture, ...</i>’ (Para 69.)</p> <p>‘It would constitute torture under both the <i>Convention Against Torture</i> and Article 7 of the ICCPR.’ (Para 71.)</p> <p>‘The enquiry, under this limb, requires us to determine, on the same facts, the risk of the same human rights violations which have already been considered in the course of the refugee enquiry. The Tribunal has already found the appellant to face a real chance of being tortured in pre-trial detention, in order to extract a confession from him, if he returns to China. The use of torture in such conditions is widely acknowledged by reliable human rights monitors to be routine.’ (Para 85.)</p> <p>‘The Tribunal finds that the “in danger of” threshold is met. As with the “real chance” threshold in the refugee enquiry, it requires a degree of risk which is more than speculative or remote – see <i>AI (South Africa)</i> [2011] NZIPT 800050-053, at [81]-[83]. That threshold is comfortably met’ (Para 86.)</p> <p>‘It follows that there are substantial grounds for believing that the appellant would be in danger of being subjected to torture if deported from New Zealand. He is a protected person under section 130 of the Act.’ (Para 87.)</p>
AZ (Malaysia) [2019] NZIPT 801520 (Successful)	31 May 2019	2, 22, 30, 62-63, 66-67	In this case, a Malaysia appellant is found to be at risk of cruel treatment at the hands of loan sharks/criminal gangs. His claim did not satisfy the definition of torture.

			<p>‘The appellant alleges that he is at risk of being severely harmed in Malaysia by criminal gangs because he cannot repay funds he borrowed to finance his gambling. The primary issue on appeal is whether the appellant’s fears are well-founded.’ (Para 2).</p> <p>‘By early 2015, the appellant was hopelessly in debt, incapable of meeting his interest payments from his monthly income and had exhausted his sources of credit and loans. He was forced to again ask his parents for help. He had borrowed over RM1 million, most of it from loan sharks at illegal rates of interest. His parents insisted that, as his debts were too large to repay, he had no option but to leave the country otherwise he risked being harmed or killed. The appellant therefore resigned from his position as sales manager and departed Malaysia for Australia. He lived in Perth and when his three-month visitor visa expired he remained unlawfully in Australia for several more months working as a fruit-picker. He says he had been ignorant about work visas. On his departure he was informed that, because of his overstaying, he was subject to a five year ban on re-entry to Australia.’ (Para 22).</p> <p>‘[30] The appellant fears to return to Malaysia. He cannot repay the impossibly large sums he owes to various loan sharks, including those with connections to Gang 24 and he believes that he is therefore at risk of being physically harmed or even killed. He cannot expect police protection if he receives threats because of the close connections the criminal gangs have with the police. He also believes that the police will be reluctant to help him because the Chinese in Malaysia are not liked and experience discrimination. He cannot safely avoid the gangs by living in another region in Malaysia as the gangs have a presence everywhere as well as connections</p>
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			<p>to the police and other state institutions. He has been bankrupted so that he could even be arrested on his return to Malaysia, which could in turn lead to his being handed over to Gang 24.’ (Para 30).</p> <p>‘The appellant has a real chance that he will be subjected to “severe pain or suffering” that would be for the purpose of “intimidating or coercing” him to pay money to loan sharks and/or associated criminal gangs. However, such entities are not public officials. The appellant’s predicament may arise because a corrupt police officer provides information about his whereabouts to a loan shark or criminal gang. However, this scenario, which was also in issue in <i>AN (Malaysia)</i>, would not suffice to meet the definition of torture as explained at [89]:</p> <p>“[89] It is not overlooked that the police have been found to be corrupt and might well form the conduit by which the appellant’s whereabouts become known to the <i>ah long</i> FF. It might also be the case (though it need not be determined here) that the criminal activity of a corrupt police officer (in being in league with the <i>ah long</i>) could be said to be done by a public official, albeit that it would be a criminal act well outside his official duties. What is not established, however, is the requirement that the severe pain or suffering be inflicted “by or with the acquiescence of” a public official. The evidence does not establish that such pain or suffering would be inflicted <i>by</i> a police officer. Nor does it establish that any police officer would be acquiescing in the required harm. There is too little information before the Tribunal for it to say with any confidence that a police officer passing on information to the <i>ah long</i> would do so in the knowledge of the use to which it would be put, let alone that he/she would know that it would be used to inflict severe pain or suffering for one of the purposes set out in the Convention.” (Para 62).</p>
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			<p>‘For this reason, there is no substantial ground for considering that the appellant would be at risk of being tortured if returned to Malaysia.’ (Para 63).</p> <p>‘The question of whether the appellant has a real chance of being subjected to arbitrary deprivation of life or cruel treatment contrary to Article 6 and 7 of the ICCPR has been addressed in the refugee inquiry.’ (Para 66).</p> <p>‘The appellant faces a real chance of serious physical mistreatment by loan sharks and/or criminal gangs as a means of enforcing repayment of loans. Such mistreatment falls within the ambit of cruel, inhuman and degrading treatment and the requisite threshold of severity of such harm is met. While not excluding the possibility that the appellant may even be killed, it is not necessary (given the finding on cruel treatment), to also determine whether there are substantial grounds for believing that he would be subjected to arbitrary deprivation of life if deported to Malaysia.’ (Para 67).</p>
<p>FK (Sri Lanka) [2019] NZIPT 801383 (Successful)</p>	<p>5 March 2019</p>	<p>1-2, 71-72, 75-76</p>	<p>In this case, a Sri Lankan appellant is found to be at risk of torture, satisfying the definition due to the involvement of what appeared to be public officials colluding with non-state agents.</p> <p>‘The appellants comprise a husband, wife and three minor children, who are all nationals of Sri Lanka. The mother is the responsible adult of the children for the purposes of section 375 of the Immigration Act 2009 (the Act).’ (Para 1).</p> <p>‘The husband, a wealthy gemstone and jewellery merchant of Tamil ethnicity, claims to be at risk of being persecuted or otherwise being subjected to qualifying</p>

			<p>harm on two grounds. First, at the hands of an ex-army officer and his associates who wrongly believe the husband to have informed on their unlawful retention and sale of Liberation Tigers of Tamil Elam (LTTE) sourced gold. Second, because he has encouraged victims of anti-Muslim violence to bring charges against <i>Bodhu Bala Sena</i> (BBS) – a Sinhalese Buddhist nationalist organisation. The wife claims to be at risk because of her husband’s problems and because she fears retribution from a brother who blames her for his deportation from Canada and the United States back to Sri Lanka. The mother, acting on their behalf as the children’s responsible adult, claims they are also at risk from her brother. The central issue to be determined by the Tribunal is whether their fears are well-founded.’ (Para 2).</p> <p>‘In relation to the husband, there is no link to any Convention ground whatsoever. His predicament arises not out of any actual or imputed political opinion. It is not linked to his race, his religion, or his membership of any particular social group. His predicament derives from the wish of the officers illegally selling the LTTE gold to silence him. Similarly, any harm he faces at the hands of the Special Task Force is again designed solely to maximise the chance the complaints that have been made are dismissed. The husband is Tamil. He is Muslim; but these attributes are irrelevant to his predicament.’ (Para 71).</p> <p>‘As for the wife and children, however, the situation is different. Their predicament in the context of the husband’s problems arising from his unwitting involvement in the sale of LTTE gold arises solely because of their familial relationship to the husband. There is no question that a family is a particular</p>
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			<p>social group and their predicament arises because of their membership of it.’ (Para 72).</p> <p>‘Section 130(5) of the Act provides that torture has the same meaning as in the Convention Against Torture, Article 1(1) of which states that torture is:</p> <p>... any act by which severe pain or suffering, whether physical or mental, is intentionally inflicted on a person for such purposes as obtaining from him or a third person information or a confession, punishing him for an act he or a third person has committed or is suspected of having committed, or intimidating or coercing him or a third person, or for any reason based on discrimination of any kind, when such pain or suffering is inflicted by or at the instigation of or with the consent or acquiescence of a public official or other person acting in an official capacity. It does not include pain or suffering arising only from, inherent in or incidental to lawful sanctions.’ (Para 75).</p> <p>‘The Tribunal is satisfied that the husband is at risk of being tortured, so defined. Those pursuing him in respect of his involvement in the unlawful sale of the LTTE gold will be highly motivated to either discover what he knows about them, if he has told the authorities about their dealings, or to punish him in the mistaken belief that he has already done so. While it has not been suggested that BB is currently a public official, the evidence of the wife was that uniformed men were looking for the appellant in connection with the gold-selling. Taking into account that the husband is likely to be subjected to serious physical harm while under the control of men who appear to be public officials acting in collusion with BB, and country information confirming the continued practice of torturing detainees, the Tribunal is satisfied that the husband is in danger of being subjected to torture in Sri Lanka.’ (Para</p>
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			76).
CM (Bangladesh) [2019] NZIPT 801411 (Successful)	14 January 2019	2-4, 80-81, 90, 100-101, 108	<p>In this case the Tribunal considers the meaning of ‘torture’ and finds that wrongful conviction and imprisonment pursuant to trumped up charges would not be sufficiently severe as to amount to torture. The principal appellant was successful as he would face cruel, inhuman or degrading treatment.</p> <p>‘The appellants are a family – the parents and three daughters, aged 18 years, 13 years and 6 years.’ (Para 2).</p> <p>‘The father says that he was a successful and prosperous businessman in Bangladesh and elsewhere until he attempted to migrate to New Zealand, entrusting the running of his YY business in Bangladesh to two long-standing colleagues. In fact, they attempted to cheat him. On being caught, they then reneged on a substantial settlement with him, causing him to lay criminal charges against them. His former colleagues then set about neutralising the father’s efforts to secure the settlement sum by bribery and corruption and by systematically attacking his primary source of income – a ZZ factory in Bangladesh, such that the business collapsed.’ (Para 3).</p> <p>‘The father says that he is at risk of serious harm if he returns to Bangladesh (and his family members, by association with him) because his former business colleagues are powerful and well-connected and will wish to prevent him continuing with the criminal charges. They also wish to acquire the land on which his former ZZ factory sat, because it is adjacent to their own land which is landlocked.’ (Para 4).</p> <p>‘This limb of the enquiry can be answered shortly in the case of the appellant. The Tribunal is satisfied that, if he returns to Bangladesh, he faces a real chance of serious harm at the hands of, or at the instigation of, CC and DD or their associates. He</p>

			<p>continues to represent a threat to their business and personal interests in Bangladesh because of the legal proceedings arising from the dishonoured cheques. The sum involved is substantial and there is the prospect of at least one of the men (CC) being personally criminally liable as a director of the company which failed to honour the cheques. They have already taken aggressive steps to neutralise and intimidate him.’ (Para 80).</p> <p>‘In response to the appellant’s efforts to obtain restitution, he has suffered the systematic destruction of his ZZ business, the harassment, intimidation and physical assault of his staff and relatives and he has himself become the victim of false criminal allegations reported to the Magistrates Court by the police, undoubtedly through corrupt influence. Nothing in the evidence suggests that the appellant has done anything deserving of such mistreatment. Having been cheated by business associates, his attempts to secure compensation have seen him reduced from a person of some wealth to a bankrupt.’ (Para 81).</p> <p>‘As to the appellant, the Tribunal finds that he is not at risk of being persecuted for any Convention reason. Any harm he suffers if he returns will be for reasons of crime and retribution or revenge. Counsel submits that an element of political opinion must exist, given the association of the appellant’s opponents with various political figures but, even if they are able to exert some leverage against the appellant by calling in favours from political figures, the mere fact that corrupt political figures are involved does not imbue the harm with any nexus to political opinion.’ (Para 90).</p> <p>‘As to the appellant, the Tribunal has identified two forms of serious harm of which he is at risk. The first is serious physical</p>
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			<p>mistreatment but there is no suggestion that such mistreatment would be inflicted “by or at the instigation of or with the consent or acquiescence of a public official”. It may be that the inflictors of the harm would, <i>post facto</i>, enjoy immunity from prosecution because of the influence that CC and DD seem able to wield with the police and courts, but that is not the same as the consent or acquiescence of a public official – an essential ingredient of the definition of torture.’ (Para 100).</p> <p>‘As to the second form of harm, the appellant is at risk of prosecution on trumped up charges of misappropriation of a bank loan. Even supposing that such a prosecution resulted in the appellant’s wrongful conviction and imprisonment, it is not possible to conclude that “severe pain or suffering” would ensue. The threshold of “severe” is high. The evidence does not establish the appellant to be in danger of suffering at the requisite threshold to constitute torture. It follows that there are no substantial grounds for believing that the appellant would be in danger of being subjected to torture if deported from New Zealand.’ (Para 101).</p> <p>‘As to the appellant, for the reasons explained above in relation to the refugee enquiry, the Tribunal is satisfied that there are substantial grounds for believing that he would be in danger of cruel, inhuman or degrading treatment if he returns to Bangladesh. Given this finding, it is not necessary to consider whether or not there are also substantial grounds for believing that he is in danger of arbitrary deprivation of life. He is a protected person within the meaning of section 131 of the Act.’ (Para 108).</p>
AY (Iraq) [2018] NZIPT 801263 (Successful)	28 March 2018	2-3, 12-17, 21, 61-64, 73-78	<p>This case concerned arbitrary deprivation of life and is an example of the Tribunal’s reasoning in relation to an internal protection alternative (IPA) under the protected person’s regime.</p>

			<p>‘The appellant is a Kurdish man aged in his early thirties. He claims to have a well-founded fear of being killed by agents of a well-known Kurdish political figure because he had knowledge about the latter’s corrupt dealings which he made known to the leadership of the Gorran Party. The central issue to be determined is whether the risk of harm faced by the appellant is for one of the five reasons contained in the definition of a refugee under the Refugee Convention reason.’ (Para 2).</p> <p>‘For the reasons which follow, the Tribunal finds that it does not and the appellant is not entitled to be recognised as a refugee; he is, however, entitled to be recognised as a protected person.’ (Para 3).</p> <p>‘The appellant now understood that the cash he had been delivering to his employer monthly were in fact payments to AA who was very probably the actual owner of the hotel. It was a common practice in Iraqi Kurdistan that high-ranking politicians linked to the two main parties would have hidden interests if not outright ownership in major businesses. Corruption was rife and it was for this reason that many young people like himself became involved with the Gorran Party. Concerned by what he had seen, he reported what had occurred to a senior figure in the Gorran Party who promised to investigate what the appellant had divulged.’ (Para 12).</p> <p>‘Within a couple of weeks of his disclosure, the appellant was telephoned by BB while at work and asked to come and see him in his office. He was first asked various questions relating to the operation of the departments in the hotel before BB asked him directly whether he had spoken to the men in the Land Cruiser and whether he had recognised them. The appellant denied doing either.’ (Para 13).</p>
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			<p>‘In the weeks and months following his disclosure of the payments to the Gorran Party, rumours began circulating on social media that AA was corrupt and in fact owned a number of businesses, including the hotel where the appellant was working. Things of this nature were also said to the appellant himself when socialising with friends and family.’ (Para 14).</p> <p>‘In mid-August 2016, the appellant received a telephone call while at work one evening from the hotel receptionist, advising him there were some guests to see him. The appellant went to the reception area and saw four men who told him they wished to discuss something that was more suitable to discuss in a less public place and they went towards the hotel’s garage area. There, the appellant saw the same Land Cruiser that was involved with the transfer of the money in March and he immediately became worried. His fears were confirmed when two of the men without warning forcibly grabbed him by the arm and bundled him into the Land Cruiser and drove away.’ (Para 15).</p> <p>‘While detained inside the Land Cruiser, the appellant was verbally abused and the men indicated they knew who he was and where he lived. They told him that he had a “long tongue” and that they would kill him if they found out that he was the one who had been talking. The appellant was slapped in the face, causing bruising and a cut to his lip.’ (Para 16).</p> <p>‘After 15 or 20 minutes, the Land Cruiser stopped and the appellant was dumped in the street. He telephoned his father who collected him and took him home. He told his father what had happened and his father admonished him for his actions which he considered foolish and reckless. Fearful of further attack, the appellant then began living in different places, alternating staying at his own house, and at those of friends and relatives for three or four nights at a time. He spent most</p>
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			<p>his time at the home of the family lawyer, called CC.’ (Para 17).</p> <p>‘The appellant does not believe it would be safe for him to return to Z city. The appellant believes that, if he returns to Iraqi Kurdistan, he will eventually be killed. This is how things work in that part of the country. The men involved are extremely powerful and people who are regarded as exposing their corrupt practices are routinely killed. It would not be possible for him to live in Baghdad.</p> <p>He is a Kurdish man with no support there and it would be difficult for him to live safely in a country dominated by Arabs, particularly in the current political climate.’ (Para 21).</p> <p>‘The appellant has found himself unwittingly embroiled in corrupt financial transactions involving a very senior political figure in Iraqi Kurdistan. He disclosed what he had learnt to the political leadership of the Gorran Party and the politician at the centre of the affair has become the subject of a whispering campaign on social media and ‘on the street’ exposing his corruption.’ (Para 61).</p> <p>‘The appellant has been subjected to a minor beating and was threatened with death if it was discovered that he was the source of the information becoming public. While he experienced no further episodes of harm before he left Iraq, a lawyer who assisted him has had shots fired at his house and has fled abroad for his own safety.’ (Para 62).</p> <p>‘The Tribunal reminds itself that the real chance threshold of risk is a low one. It is possible that nothing further will come of this with the suspicion of the politician concerned that the appellant is the source of the</p>
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			<p>leaked information remaining just that. However, in the circumstances, the Tribunal is satisfied that the risk that the appellant may be arbitrarily killed in breach of his rights under Article 6 of the ICCPR as the suspected whistle-blower cannot easily be dismissed as remote and speculative given the totality of the country information. The leadership of the Gorran Movement – which has successfully campaigned on an anti-corruption platform – has promised to look into the matter and it is possible that this may yield further information about the politician’s corrupt practices which would only increase the risk to the appellant.’ (Para 63).</p> <p>‘The Tribunal also bears in mind that it will likely have excited suspicion that the appellant ‘disappeared’ from his employment and the community when he fled the country. It is possible that it was his very act of departing which swung the beam of suspicion back onto him and resulted in the shots being fired at his lawyer’s house.’ (Para 64).</p> <p>‘In <i>AI (South Africa)</i> [2011] NZIPT 800050-53, at [80]-[85], the Tribunal considered a submission that the reference to being “in danger” means the ‘standard’ under section 131 equated to the real chance standard under the Refugee Convention. The Tribunal observed:</p> <p>“[82] The submission risks going too far. Sight must not be lost of the statutory terms, which provide that there must be substantial grounds for believing that the person “is in danger of...”. There is a risk, in attempting to further define what is already a definition, that a test wholly distinct from that intended by Parliament becomes established.</p>
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		<p>[83] The most that can be said is that “in danger of” raises a low threshold. What must be established is less than the balance of probabilities but something more than mere speculation or a random or remote risk. To that extent, the standard can be seen as analogous to the standard applied in refugee law but it goes no further than that.”</p> <p>This was followed in <i>AK South Africa</i> [2012] NZIPT 800174-176, at [79].’ (Para 73).</p> <p>‘The Tribunal, for the reasons set out in [61]-[65], is satisfied that there are substantial grounds for believing that the appellant faces an arbitrary deprivation of his life at the hands of or his associates should he return to Iraqi Kurdistan.’ (Para 74).</p> <p>‘Section 131(2) of the Act provides that:</p> <p>“a person must not be recognised as a protected person in New Zealand under the Covenant on Civil and Political Rights if he or she is able to access meaningful domestic protection in his or her country or countries of nationality or former habitual residence.”’ (Para 75).</p> <p>‘In <i>AC (Russia)</i> [2012] NZIPT 800151the Tribunal held, at [110]:</p> <p>In order for the statutory test under section 131(2) to be satisfied it must be established that:</p> <p>(a) The proposed site of internal protection is accessible to the individual. This requires that the access be practical, safe and legal;</p> <p>(b) In the proposed site of internal protection there are no substantial grounds for believing that the appellant be will</p>
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			<p>arbitrarily deprived of life or suffer cruel, inhuman or degrading treatment or punishment;</p> <p>(c) In the proposed site of internal protection there are no new risks of being exposed to other forms of serious harm or of refoulement; and</p> <p>(d) In the proposed site of internal protection basic civil, political and socio- economic rights will be provided by the State.’ (Para 76).</p> <p>‘The Tribunal has turned its mind to the question of whether the appellant has a meaningful internal protection alternative (IPA) available to him in Iraq by moving to Baghdad. It is not necessary to dwell at length on this issue as, even if it were to be assumed that the appellant could safely travel there and reduce the risk of harm he faces arising from his whistle-blowing actions, he has no family or other support network in Baghdad. In the current fractured climate inside Iraq in the wake of the disputed independence referendum and the subsequent capture of Kirkuk by Baghdad, as a single Kurdish male without family support in Baghdad, the appellant would be in danger of being exposed to other forms of serious harm there. For this reason alone, he has no viable IPA available to him.’ (Para 77).</p> <p>‘Accordingly, the appellant is entitled to be recognised as a protected person within the meaning of section 131(1) of the Act.’ (Para 78).</p>
<p>AV (Nepal) [2017] NZIPT 801125 (Unsuccessful)</p> <p>See related case AW (Nepal) [2017] NZIPT</p>	22 September 2017	6-9, 46-50	<p>This case concerned the complementary protection provisions in relation to a natural disaster.</p> <p>‘Prior to the April 2015 earthquake, the husband and wife were retired and living in their home in Kathmandu. They regularly visited temples and socialised with friends and former work colleagues and occasionally had contact with members of their</p>

<p>503106 (22 September 2017)</p>			<p>extended families. With their savings and assistance from their son, they built a further one and a half storeys on their small home in Kathmandu, intending to remain there.’ (para 6).</p> <p>‘The husband and wife were at home when the April 2015 earthquake struck. The wife injured her leg trying to get out of the house. The couple lived for three months in a tent. Eventually, they were able to have the ground floor of their home repaired sufficiently to be habitable and had the water and electricity reconnected. However, with continuing aftershocks, they often slept on the verandah.’ (para 7).</p> <p>‘Following the earthquake, the husband and wife were constantly fearful and both thought it might be better to have died in the earthquake rather than suffer the aftershocks. The husband had ongoing pain in his foot which was not alleviated by an operation in Nepal.’ (para 8).</p> <p>‘The danger of further earthquakes in Nepal has not passed. Further, if they go back, the husband and wife would not have their son and daughter there to support them emotionally.’ (para 9).</p> <p>‘In <i>AF (Kiribati)</i>, cited above, the Tribunal examined the scope of the right not to be arbitrarily deprived of life within the context of natural disasters and noted, at [83], that not all risks to life fall within the ambit of section 131, only those which arise by means of “arbitrary deprivation”. It determined that the prohibition on arbitrary deprivation of life must take into account the positive obligation on a state to protect the right to life from risks arising from known environmental hazards. Failure to do so might, in principle, constitute an omission for the purposes of the prohibition on the arbitrary deprivation of life. As already noted, the appellants have not presented any evidence that the Nepalese government, with the assistance which it accepted from the international (state and</p>
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			<p>non-state) community, has failed to take steps to positively protect its population, including the appellants, as best it could from the consequences of the earthquake. There is no basis for finding that the position would be any different in the future such that the appellants “would be in danger” of being arbitrarily deprived of their lives.’ (para 46).</p> <p>‘As to the nature and scope of the prohibition on cruel, inhuman or degrading treatment, this was examined in detail in <i>BG (Fiji)</i> [2012] NZIPT 800091. The Tribunal determined that this prohibition was not intended to allow general socioeconomic conditions to constitute “treatment” unless there was: a deliberate infliction of socioeconomic harm by state agents or a failure to intervene while non-state agents did the same; the adoption of the particular legislative, regulatory or policy regime in relation to a section of the population; or the failure to discharge positive obligations towards individuals wholly dependent on the state for their socioeconomic well-being.’ (para 47).</p> <p>‘In <i>AC (Tuvalu)</i> [2014] 800517-520, this reasoning was applied in the context of natural disasters. The Tribunal stated at [84]:</p> <p>Just as it was not intended that consequences of general socioeconomic policy should constitute a treatment under Article 7 of the ICCPR, nor does the mere fact that a state lacks the capacity to adequately respond to a naturally occurring event mean that such inability should, of itself, constitute a ‘treatment’ of the affected population. However, the existence of positive state duties in disaster settings means that, in some circumstances, it may be possible for a failure to discharge such duties to constitute a treatment. Specific examples will be the discriminatory denial of available humanitarian relief and</p>
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			<p>the arbitrary withholding of consent for necessary foreign humanitarian assistance. ...’ (para 48).</p> <p>‘None of those examples or any other act or omission which could constitute state treatment is present in the appellants’ case.’ (para 49).</p> <p>‘For those reasons, there are no substantial grounds for considering that the appellants are in danger of being arbitrarily deprived of life or suffering cruel treatment as that term is defined in the Act, if they must return to Nepal. Neither appellant is entitled to recognition as a protection person under section 131 of the Act.’ (para 50).</p>
<p>AZ (Afghanistan) [2017] NZIPT 801221 (Principal applicant successful; applicant children unsuccessful)</p>	20 September 2017	4-6, 106-108	<p>This case considered, and rejected, the claim that separation of the child applicants from their mother amounted to cruel, inhuman or degrading treatment.</p> <p>‘The principal issue for the mother, as a separated woman alone, is the extent to which religious and cultural restrictions on women in Afghanistan, including the requirement that she live with a male protector, and the predation on women with the mother’s characteristics by men, including male relatives, gives rise to breaches of her human rights which would cause her serious harm.’ (para 4).</p> <p>‘As to the children, the principal issues are whether they are at risk of serious harm arising from the country’s general levels of insecurity and whether they are at risk of kidnapping and extortion as the children of a man living overseas.’ (para 5).</p> <p>‘For reasons which will be explained, the Tribunal finds that the mother is entitled to be recognised as a refugee but that the children are not.’ (para 6).</p>

			<p>‘It is accepted that separation from their mother as a result of being deported to Afghanistan would be likely to cause the children serious emotional and developmental harm. She has been their only caregiver for the past six years and, even if another relative provided care for them, the separation from the only parent that they know would cause such harm. However, it would not constitute an <i>arbitrary</i> interference with their right to family unity (Article 17, ICCPR) because</p> <p>any such deportation would be in accordance with ordinary immigration laws in New Zealand which would include consideration of appropriate humanitarian circumstances, either by way of appeal to this Tribunal under section 154 of the Act (presuming they are eligible to lodge such as appeal), and/or by an Immigration New Zealand interview under section 177 of the Act.’ (para 106).</p> <p>‘Nor could it be said that the act of returning the children would constitute cruel, inhuman or degrading treatment, because there would be no “treatment” of any kind in Afghanistan and the treatment element of the right cannot be located in the act of the New Zealand authorities in returning them. Such an approach to Article 7 has been applied intermittently by the European Court of Human Rights in the deportation context, but it has been rejected in this country and, more broadly, in the international jurisprudence in relation to the scope of Article 7, ICCPR. See the detailed discussion of this issue in <i>BG (Fiji)</i> [2012] NZIPT 800091, at [136]-[162].’ (para 107).</p> <p>‘There are no substantial grounds for believing that either child would be in danger of being subjected to arbitrary deprivation of life or cruel treatment if deported from New Zealand. Neither child is a protected person under section 131 of the Act.’ (para 108).</p>
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<p>DF (India) [2017] NZIPT 801022 (Unsuccessful)</p>	<p>16 March 2017</p>	<p>25-26, 67, 85-88</p>	<p>This case concerned an Indian husband and wife whose claims concerned, inter alia, lack of employment, poverty and lack of access to medical care. Pursuant to s 131(5) of the Act, the medical claim was rejected and the socio-economic claims could not succeed due to lack of relevant treatment for which the state could be held accountable.</p> <p>‘The husband had to borrow more than NZD100,000 for his liver transplant in India in late 2014. In the last two years he has repaid between NZD52,000 and NZD55,000. He thinks the bank has been paid back but the amount outstanding is payable to various family members. He is not paying interest. He is not under any particular pressure at the moment from family members because he is making regular repayments. He is expected to repay all the money.’ (Para 25).</p> <p>‘The only way the couple can repay the debt in full is by staying in New Zealand. When the husband was working in India prior to 2010, he was earning approximately NZD100 a month. Earnings at that level would not allow him to make repayments. Even IT jobs in India now are not sufficiently highly-paid for him to feed his children, pay school fees, pay for his medicine and make loan repayments.’ (Para 26)</p> <p>‘The appellants state that they fear poverty, corruption, crime and the prevalence of drugs in India.’ (Para 67).</p> <p>‘The appellants may have some difficulty obtaining employment in India. They may suffer a diminution in their standard of living in India. However, a lower standard of living is not, of itself, ‘treatment’ within the meaning of section 131. In <i>BG (Fiji)</i> [2012] NZIPT 800091 the Tribunal determined that, as a general rule, socio-economic deprivation arising from general policy and conditions in the state to which a</p>
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			<p>claimant may have to return, does not constitute cruel, inhuman or degrading treatment. This is because there is no relevant ‘treatment’ of the appellant for which the state can be held accountable.’ (Para 85).</p> <p>‘As to being in danger of arbitrary deprivation of life, a distinct issue, the conditions in India are not such that the appellants are subject to this risk. As to the husband’s medical condition, section 131(5) of the Act makes it clear that the impact on a person of the inability of a country to provide medical care, or medical care of a particular type or quality, is not to be treated as arbitrary deprivation of life or cruel treatment. In any case, the husband has been able to access sophisticated medical treatment in the past in India (his liver transplant), paid for with the assistance of his family, and it has not been established that he would be unable to access ongoing monitoring and medication for his condition.’ (Para 86).</p> <p>‘Neither of the appellants faces a real chance of cruel, inhuman or degrading treatment or of arbitrary deprivation of life, as a form of ‘being persecuted’ in the context of the International Covenant on Civil and Political Rights. Any such risk is no more than speculative and remote and does not reach the threshold of being “in danger of” such harm.’ (Para 87).</p> <p>‘The appellants are not persons in need of protection under section 131 of the Act.’ (Para 88).</p>
<p>(AI) Tuvalu [2017] NZIPT 801093 (Unsuccessful)</p>	<p>23 February 2017</p>	<p>29-33, 49-51, 53-54, 59-60, 62, 75-76</p>	<p>This case concerned a husband and wife from Tuvalu whose claims related to the effects of climate change and lack of employment prospects. The case was unsuccessful (manifestly unfounded) in reliance on <i>AC (Tuvalu)</i> [2014] NZIPT 800517 and <i>AF (Tuvalu)</i> [2015]</p>

See also [AJ \(Tuvalu\) \[2017\] NZIPT 801120](#) (20 March 2017) for a similar decision relating to climate change in Tuvalu.

NZIPT 800859. The Tribunal also addressed family unity.

‘In summary, the grounds of the appellants’ claims are that they are at risk of serious harm due to the adverse effects of climate change on Tuvalu. The appellants claim to not have access to safe, clean drinking water and adequate sanitation in Tuvalu. The government is not undertaking its responsibilities to ensure there is adequate access to safe, clean drinking water and adequate sanitation.’ (para 29).

‘The appellants also claim that, while they are currently healthy, if they become unwell, they will not be able to access adequate health care in Tuvalu, in particular due to the unsanitary water.’(para 30).

‘In addition, the representative submits that the appellants would not have access to any housing in Tuvalu as they sold their house before coming to New Zealand. While they have family members there, they cannot assist the appellants as they have families of their own and lack the means of supporting them. This would result in a situation of overcrowding, an increasing problem in Tuvalu due to the flow of individuals to the capital city as a result of the effects of climate change.’ (para 31).

‘The appellants also claim that they would be unable to obtain employment, due to the general lack of employment opportunities in Tuvalu. Approximately 40 per cent of the Tuvaluan population is unemployed. Around 75 per cent of the labour force works in subsistence agriculture and fisheries. The remaining 25 per cent work for the government or are self-employed.

			<p>They would not be able to access an adequate standard of living and would be forced into a situation of extreme hardship.’ (para 32).</p> <p>‘Finally, the best interests of the wife’s children (and husband’s stepchildren), aged 21 years old and 17 years old, require that the appellants remain in New Zealand and enjoy the opportunities here, which are not available in Tuvalu. Both children are New Zealand citizens and were born here. Separation from their parents would cause distress to all family members.’ (para 33).</p> <p>‘Furthermore, as for the appellant’s claims to be at risk of serious harm in the form of arbitrary deprivation of life, in <i>AC (Tuvalu)</i>, the Tribunal, differently constituted, found in relation to Tuvalu that it had not been established that the state failed, or is failing to take steps, to protect the lives of its citizens from known environmental hazards such that the appellants would be in danger of being arbitrarily deprived of their lives:</p> <p>“[107] That challenges remain in this area is also acknowledged in the [Universal Periodic Review] National Report which, at paragraph [81], notes the [National Adaptation Programme of Action] project and other climate change adaptation measures face challenges and constraints. These include the accessibility and availability of funds to procure materials for project development, complex United Nations funding processes, the unavailability of materials to progress projects, poor internal management systems and slow staff recruitment processes</p>
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			<p>[108] While it is accepted that challenges do exist, particularly in relation to food and water security in Tuvalu, in light of the information as a whole, the Tribunal finds that it has not been established that Tuvalu, as a state, has failed or is failing to take steps to protect the lives of its citizens from known environmental hazards such that any of the appellants would be in danger of being arbitrarily deprived of their lives.” (para 49).</p> <p>‘In <i>AF (Tuvalu)</i> 800859, the Tribunal also found that:</p> <p>“[69] ... there is no evidence that the Government of Tuvalu is failing to take steps to protect its citizens from the effects of environmental degradation to the extent that it can.” (para 50).</p> <p>‘No information has been provided in support of the appeals which would require the Tribunal to reach a different conclusion on the issue of the taking of future steps by Tuvalu to protect its citizens from risks to their lives as result of the adverse impact of climate change. There is no basis to find that the appellants face a real chance of being ‘arbitrarily’ deprived of their life.’ (para 51).</p> <p>‘Specifically, in relation to the appellants’ claims of serious harm based on no access to clean drinking water and sanitation, the Tribunal, has previously stated in <i>AF (Tuvalu)</i> (at [74]) that:</p> <p>“The question is what is at the core of the right to safe drinking water. This does not require that safe drinking water comes necessarily from the tap. What is required is</p>
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			<p>that a person is able to access, after whatever <i>process</i> is necessary, water that they are able to drink. According to Ms Albuquerque, at p7 of her report,</p> <p>this is possible in Tuvalu. There has been substantial international assistance with the provision of rainwater tanks:” (para 53).</p> <p>‘The appellants have provided evidence that during periods of drought they have been required to purchase clean water, which constitutes access for the purposes of the right to safe drinking water. No evidence has been provided on appeal, disputing this fact.’ (para 54).</p> <p>‘The appellants’ claims with regards to their New Zealand citizen children, falls outside the scope of their refugee and protected person appeals. Refugee status (and protected person status for that matter) is a status held by the individual. The question of whether any of the other members of your family are to be recognised as refugees or protected persons is not before the Tribunal. This appeal concerns only the appellants and it is their status only which requires to be addressed. These children are New Zealand citizens and are protected from being forcibly sent to Tuvalu.’ (para 59).</p> <p><i>‘Family unity</i></p> <p>Finally, the appellants claim they will be at risk of serious harm due to a breach of their right family unity, under articles 17 and 23(1) of the ICCPR and articles 7 and 9 of United Nations Convention on the Rights of the Child. However, the right to family unity, as it is understood in international law, does not require that the unity be provided in a certain locale. The family is able to be</p>
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			<p>united in Tuvalu. However, the children in question are New Zealand citizens, and are able to remain here. If they do so, no issue of being persecuted arises as this would not amount to failure of state protection by Tuvalu. On the facts as found, there is no other reason why the appellants cannot return to Tuvalu. If the children wish to accompany them, then they are able to exercise their right to family unity.’ (para 60).</p> <p>‘Of particular relevance to this aspect of the enquiry is the reality that socio- economic difficulties are often inter-linked and aggravate each other. A lack of employment for example, may well directly affect an ability to find housing. If the appellants are unable, collectively, to find employment sufficient to provide for their needs, it can be expected that their standard of living will be compromised. But that is the case anywhere. What is as critical to this aspect of the assessment, as it was to the various concerns separately, is that the risk of serious harm befalling either of the appellants on this cumulative basis is no more than speculative, falling below the level of a real chance. Even if the appellants were both to have the misfortune to fail to secure employment, the evidence does not establish that any ensuing harm would arise from a breach of internationally recognised human rights.’ (para 62).</p> <p>‘It is accepted that the appellants may suffer a diminution in their standard of living in Tuvalu. However, a lower standard of living is not, of itself, ‘treatment’ within the meaning of section 131. In <i>BG (Fiji)</i> [2012] NZIPT 800091, the Tribunal held that, generally, socio-economic deprivation arising from general policy and conditions in the receiving country does not constitute cruel, inhuman or degrading treatment, because</p>
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			<p>there is no relevant ‘treatment’ of the appellant for which the state can be held accountable – see [149] and [197]. Nothing the appellants have asserted indicates any relevant treatment by the Tuvaluan government or otherwise.’ (para 75).</p> <p>[76] The appellants are not persons in need of protection under section 131 of the Act.’ (para 76).</p>
<p>BN (South Africa) [2017] NZIPT 800973 (Unsuccessful)</p>	<p>25 January 2017</p>	<p>3-4, 184-188, 196, 198, 224-225, 247, 249-251, 271-272, 281-283</p>	<p>This case concerned a white lesbian couple and their daughter from South Africa. While the majority of the analysis occurs under the refugee framework, it has been included because of its consideration of the rights in the ICCPR in defining the level of harm and because these conclusions on the ICCPR are then adopted under the complementary protection analysis.</p> <p>‘The couple claim to be at risk of serious harm as white lesbian women, who will be forced, through discrimination in employment from non-state and state actors and a lack of family support, to live at a low socio-economic level, or worse (in poverty and in an informal settlement or squatter camp) upon return to South Africa. In particular, they fear arbitrary deprivation of life, and cruel, inhuman and degrading treatment or punishment, in the form of sexual or gender-based harassment and violence. They also fear being victims of general crime in South Africa.’ (para 3).</p> <p>‘The couple claim that CC will be at risk of discrimination, arbitrary deprivation of life, and cruel, inhuman and degrading treatment or punishment on account of her association with her parents as lesbians, and from the high crime rate generally. They also fear she will suffer psychological harm upon return to South Africa, as she will be forced to live within narrow confines, given her parents’ lesbian relationship and the escalating crime levels in the country. She will be leaving family behind in New Zealand to whom she is closely bonded.</p>

			<p>Further, she will not be able to continue her education to the standard that she is used to in New Zealand.’ (para 4).</p> <p>‘It is necessary to assess the claim that, owing to discrimination against them as white, lesbian women, AA and BB will be denied employment and will return to live in poverty in South Africa. As their status as white and lesbian women, are overlapping statuses for the feared harm, the Tribunal considers these together.’ (para 184).</p> <p>‘Article 26 of the ICCPR provides for a general guarantee of equality before the law:</p> <p>“All persons are equal before the law and are entitled without any discrimination to the equal protection of the law. In this respect, the law shall prohibit any discrimination and guarantee to all persons equal and effective protection against discrimination on any ground such as race, colour, sex, language, religion, political or other opinion, national or social origin, property, birth or other status.”’ (para 185).</p> <p>‘Further, Article 2(2) of the ICESCR provides for a general obligation on states to ensure enjoyment of the rights recognised in the ICESCR without discrimination on specified grounds.’ (para 186).</p> <p>‘The Committee on Civil and Political Rights has stressed in its <i>General Comment No 18: Non-Discrimination</i> (10 November 1989) at [13], that not every differentiation in treatment will constitute discrimination. Whether the differentiation in treatment is justifiable, or not, depends on whether the criteria for differentiation are reasonable and objective and whether the differentiation is proportionate to a legitimate aim; see also D Moeckli “Equality and Non Discrimination” in D Moeckli <i>et al</i> (eds) <i>International Human</i></p>
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			<p><i>Rights Law</i> (Oxford University Press, Oxford, 2010) at p201.’ (para 187).</p> <p>‘The right to work is found in Article 6 of the ICESCR, of which Article 7 recognises the right to the enjoyment of “just and favourable conditions of work” including fair wages and safe and healthy working conditions. The ESCR Committee in <i>General Comment No 18: The Right to Work (Article 6 of the Covenant)</i> (6 February 2006) emphasises the importance of assuring the individual’s right to freely chosen decent work as a fundamental aspect of individual dignity and the importance of work not only for professional development, but also for social and economic inclusion. Critically, the Committee</p> <p>also stresses the enjoyment of the right to work must be available without discrimination.’ (para 188).</p> <p>‘However, for the purpose of this assessment, is it not necessary to consider whether such differentiation in treatment is discriminatory, as the reality is that the evidence does not establish that AA or BB would face a real chance being prevented from finding suitable employment upon return to South Africa on account of their shared status as white, lesbian women. While they may experience some discrimination in employment owing to their status, and may have limited opportunities for employment in certain fields, such as in government service, they are not wholly shut out of the labour market and have in the past each been able to find employment commensurate with their qualifications and experience notwithstanding the enactment and implementation of the 2004 Broad- Based Black Economic Empowerment Act.’ (para 196).</p>
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			<p>‘The Tribunal accepts that AA and BB may face a period of unemployment upon return to South Africa (as, indeed, AA has submitted that she has in the past, for a period of some eight months), but the risk that they will be unemployed for any significant period of time, let alone on account of their status is purely speculative. AA and BB have the support of each other, and both have employment prospects. They also have family and friends who may offer assistance during any transition period upon their return home.’ (para 198).</p> <p>‘The evidence does not support that AA and BB will be so socially and economically vulnerable and without support, giving rise to a real chance of their experiencing arbitrary deprivation of life or cruel, inhuman or degrading treatment or punishment. While the adverse societal attitudes held towards LGBTI persons in South Africa means there is a real chance that the adult appellants will, as they have in the past, encounter occasional verbal abuse and harassment of LGBTI, this does not of itself rise to the level of serious harm.’ (para 224).</p> <p>‘However it is necessary to consider whether AA and BB’s current or prospective mental health upon return to South Africa, increases the intensity of their psychological suffering arising from any harassment or discrimination they may encounter to a level of seriousness to constitute a breach of Article 7 of the ICCPR such as may amount to being persecuted.’ (para 225).</p> <p>‘AA may continue to experience verbal abuse, harassment and discrimination in some of her interpersonal relations and in the wider community. She will also need to process any media reports covering mistreatment of LGBTI persons and this will have an adverse impact. Such may trigger certain bouts of</p>
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			<p>anxiety and/or periods of depression. She will experience these emotions as a person presenting as having a significant suicide risk. Her coping mechanisms may also be reduced by her susceptibility to migraines, which she manages with medication. However, having regard to her particular characteristics in the context of all the evidence and country sources, the Tribunal finds that the psychological harm she may experience over the course of her lifetime in South Africa falls short of the level of seriousness to fall within the ambit of Article 7 of the ICCPR.’ (para 247).</p> <p>‘Concerning the risk of psychological harm to BB, the Tribunal is conscious that Ms McFadden finds her to be vulnerable to a suicide risk in the future, although she has no presentation of concern on any of the other clinical scales administered. Ms McFadden highlights the feelings of personal failure, including guilt, shame and blame, which BB carries with her owing to her commission of theft in New Zealand. Ms McFadden also highlights in her report that BB talked about handing over the custody of her daughter to her mother in order to protect CC from having to return to South Africa. She states that: “this thinking provides some insight to her motivations for staying in [New Zealand] and her perception of future harm and degree of anxiety that she is currently experiencing as a result of the current situation”.’ (para 249).</p> <p>‘Such vulnerabilities identified by Ms McFadden, will elevate the intensity of any adverse experiences for BB, including any episodes of harassment and discrimination she may face as a lesbian woman in the future, the impact of not feeling able to be open about her sexual orientation and relationship with AA, the ongoing need to protect her child from perceived harms, and the effect of processing media reports covering the mistreatment of LGBTI persons, in contrast to the freedoms she has experienced in New Zealand. BB will not be able to</p>
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			<p>live close to her mother, who has provided her with practical and emotional support throughout her life. However, the lines of communication will remain open to them and BB will be returning to South Africa with her long-term partner, AA and her daughter CC. She will likely engage again in employment and share a home with her family there. The couple also share a group of friends and will have AA's family with whom they may enjoy ongoing social interactions and support. There are also members of BB's extended family in South Africa, albeit, it is accepted that they are not close.' (para 250).</p> <p>'Having regard to BB's particular characteristics in the context of all the evidence and country sources, the Tribunal finds that the psychological harm she may experience over the course of her lifetime in South Africa falls short of the level of seriousness required to fall within the ambit of Article 7 of the ICCPR.' (para 251).</p> <p>'CC may suffer some psychological effects from her parents living a more circumspect lifestyle to minimise their subjective fears of mistreatment as white, lesbian women in a relationship, and in order to feel more secure on account of the high crime rates generally in South Africa. CC may also experience some discrimination as a consequence of her association with her lesbian parents, and witness some hostility towards her parents given their sexual orientation and relationship status. As a child, CC will be less equipped to deal with stress than an adult, and the subjective concern of her parents about crime and personal safety will have a detrimental effect on her mental and emotional well-being. However, even having regard to CC's added vulnerability as a child with a developing personality and her state of immaturity in the face of such harms, the psychological effect on CC does not rise to the level of seriousness to constitute degrading treatment under Article 7 of the ICCPR. It can be anticipated that her parents will be able to provide the necessary level of support</p>
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			<p>that she needs for her development and wellbeing. There are also other family members in South Africa to whom she is capable of developing bonds, including her grandparents ([AA's]), and other family members of AA. Such effects on CC will not rise to the level of serious harm.' (para 271).</p> <p>'Concerning the matter of her education, put simply, the fact that she will not be able to attend a certain type of primary school through prohibitive cost is not an infringement on her right to education. Further, the fact that she may return to live in South Africa at a lower socio-economic level than she has in the past, but at a level where she still enjoys an adequate standard of living, is not an infringement of her right to a standard of living adequate for the child's physical, mental, spiritual, moral and social development.'" (para 272).</p> <p>'As to cruel, inhuman or degrading treatment, it is important to bear in mind that such treatment still requires a person to suffer a level of harm not less than that required for recognition as a refugee. See, in this regard, the discussion in <i>AC (Syria)</i> [2011] NZIPT 800035 at [70]- [86], notably the reliance on <i>Taunoa v Attorney General</i> [2007] NZSC 70; [2008] 1 NZLR 429 (SC).' (para 281).</p> <p>'As <i>AC (Syria)</i> pointed out, the rights enshrined in Article 7 of the ICCPR are among those which are directly relevant to the assessment of "being persecuted" in the refugee context. Just as a need for serious harm has meant that the appellants are not at risk of "being persecuted", so too does it mean that they are not in danger of cruel, inhuman or degrading treatment or punishment if they return to South Africa.' (para 282).</p> <p>'The evidence does not establish that there are substantial grounds for believing that the appellants are in danger of being subjected to arbitrary deprivation of life, or to cruel, inhuman</p>
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			or degrading treatment if deported from New Zealand.’ (para 283).
CV (India) [2017] NZIPT 801058 (Unsuccessful)	16 January 2017	2-3, 61-62, 68-74, 81-84	<p>This case concerned the application of the internal protection alternative in section 131(2) of the Immigration Act 2009 (relating to complementary protection cases).</p> <p>‘The appellants are husband and wife respectively and will be referred to as such for the purposes of the decision. The couple have a daughter, born in October 2016. She is not included in the appeal.’(para 2).</p> <p>‘The appellants claim to have a well-founded fear of being persecuted or otherwise being subjected to qualifying harm on account of their marriage, which was undertaken against the wishes of the wife’s family. The principal issue for determination by the Tribunal is whether the appellants can avoid harm at the hands of the wife’s family by living elsewhere in India.’ (para 3).</p> <p>‘The Tribunal notes that the 2012 Legislative Assembly list does not record that BB is currently a member of the Punjab Legislative Assembly in any relevant constituency. This was accepted by the appellants who agreed that at the time they left India, BB had been mired in a corruption scandal. However, CC was still active at a municipal level. Nevertheless, the Tribunal accepts the submission by counsel that, whether or not these people are politically active, this does not alter the fact that the family is politically connected to the ruling <i>Bharatiya Janata Party</i> (BJP Party) and, by this means, may be able to influence the local police to take no action against them or otherwise render null the effect of the protection order the appellants have obtained. Such a</p>

			<p>proposition cannot be dismissed as implausible having regard to the country information before the Tribunal.’ (para 61).</p> <p>‘While noting that the wife’s family do not appear in the months preceding their departure from India to have taken any steps to make good their threats to harm them in the knowledge that their political connections would shield them from prosecution and punishment, the risk that they would seek to do so should the appellants return to their home city rises to the real chance level. The Tribunal therefore finds that the appellants do have a well-founded fear of being persecuted in the form of being arbitrarily deprived of their lives in breach of their rights under Article 6 of the ICCPR.’ (para 62).</p> <p>‘In this case the appellants’ problems have been localised to their home city. There is no impediment to them relocating to a large metropolitan area such as Mumbai in terms of its safety, practicality and legality. Indeed, the husband’s occupation as a tailor would mean that he will be able to secure employment across India generally.’ (para 68).</p> <p>‘As for the risk of being persecuted in the proposed IPA site, counsel submits that, while the political reach of the wife’s family was perhaps more limited than that in <i>AV (India)</i>, nevertheless, her family remains politically connected to the ruling BJP party. Moreover, the risk to the appellants is of a more prosaic nature, namely, that it is inevitable that the husband’s mother would mention their whereabouts to friends of hers. No matter how discreet she intended to be, it was human nature to talk and that this would inevitably in the fullness of time find its way back to the wife’s relatives who lived in the neighbourhood. The appellants themselves stressed in their evidence that, because India is corrupt, it would be easy for her family to ascertain their whereabouts as a particular identity card is needed to access services and</p>
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			<p>therefore her family will be able to readily access information as to their whereabouts.’ (para 69).</p> <p>‘In the Tribunal’s view the risk to them in any IPA site is highly speculative. Clearly, the husband’s mother knows of the degree of animosity with which the wife’s family are approaching her own son and now her daughter-in-law. They will no doubt maintain a high level of discretion as to the information they impart.’ (para 70).</p> <p>‘As for the leverage the wife’s family could bring to bear on third parties to ascertain the couple’s whereabouts, even accepting that her uncle is linked of the ruling BJP party in their home city, it appears limited. One of the people AA has acted for has been mired in a corruption scandal and has not been part of the Legislative Assembly for at least four years; the other is a municipal councillor. While the wife’s family’s status in the city means they may be able to influence the local police to turn a blind eye to the appellant’s predicament, there is nothing to establish that her family are of sufficient status so as to be able to influence the police at the national level. Further, in the Tribunal’s view, it is speculative that their influence is such that they would be able to track the appellants down using the police, identity cards or other administrative process no matter where they are living in India.’ (para 71).</p> <p>‘Moreover, there is no indication that the wife’s family have sought to leverage their political connections in the dispute to date to try and prevent the marriage or to prevent her from leaving the country, even though they were aware of her plans to do so.’ (para 72).</p> <p>‘For these reasons the Tribunal finds that it has not been established that the appellants would be at risk of being persecuted in a proposed site of internal protection alternative</p>
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			<p>such as Mumbai or any other significant urban centre outside the Punjab state.’ (para 73).</p> <p>‘Nor are there any new risks of being subjected to serious harm arising for either of the appellant’s in the proposed sites of internal protection. Furthermore, they will each be able to enjoy basic civil, political and socioeconomic rights.’ (para 74).</p> <p>‘By virtue of section 131(5):</p> <p>“(a) treatment inherent in or incidental to lawful sanctions is not to be treated as arbitrary deprivation of life or cruel treatment, unless the sanctions are imposed in disregard of accepted international standards:</p> <p>(b) the impact on the person of the inability of a country to provide health or medical care, or health or medical care of a particular type or quality, is not to be treated as arbitrary deprivation of life or cruel treatment.”” (para 81).</p> <p>‘For the reasons set out above at [60]-[62], the Tribunal finds that, should the appellants be returned to their home city, there is a risk that they would be arbitrarily deprived of their life by the wife’s family in breach of their rights under Article 6 of the ICCPR. For the reasons given above, there is a risk that the political connections of her family have will be leveraged so as to reduce the effectiveness of the protection order they obtained from the High Court. Against this background, the Tribunal cannot be satisfied that the level of state protection available to them in their home city would be such as to reduce the risk of them being arbitrarily deprived of their life to below the ‘in danger of’ standard.’ (para 82).</p> <p>‘This, however, is not the end of the inquiry The Immigration Act 2009 requires the Tribunal to consider whether or not the</p>
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		<p>appellants are able to access meaningful protection in their country of nationality: see section 131(2). The application of this requirement was considered in detail in <i>AC (Russia)</i> [2012] NZIPT 800151. After considering the matter the Tribunal concluded:</p> <p>[110] In order for the statutory test under section 131(2) to be satisfied it must be established that:</p> <p>(a) The proposed site of internal protection is accessible to the individual. This requires that the access be practical, safe and legal;</p> <p>(b) In the proposed site of internal protection there are no substantial grounds for believing that the appellant be will arbitrarily deprived of life or suffer cruel, inhuman or degrading treatment or punishment;</p> <p>(c) In the proposed site of internal protection there are no new risks of being exposed to other forms of serious harm or of <i>refoulement</i>; and</p> <p>(d) In the proposed site of internal protection basic civil, political and socio-economic rights will be provided by the State.’ (para 83).</p> <p>‘This question of the appellants having access to meaningful domestic protection has been substantially addressed in relation to their claims for refugee status. For the reasons given there, the Tribunal is satisfied that the appellants can access meaningful domestic protection for the purposes of section 131(2). Neither of the appellants is therefore entitled to be recognised as protected persons under section 131 of the Act.’ (para 84).</p>
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